

# Manitoba Municipal Relations

**Annual Report**

**2019-2020**



## **Municipal Relations**

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**MINISTER  
OF MUNICIPAL RELATIONS**

Room 317  
Legislative Building  
Winnipeg, Manitoba CANADA  
R3C 0V8

Her Honour the Honourable Janice Filmon, C.M., O.M.  
Lieutenant Governor of Manitoba  
Room 235, Legislative Building  
Winnipeg MB R3C 0V8

May It Please Your Honour:

I have the privilege to present for your information the Annual Report of Municipal Relations for the fiscal year ended March 31, 2020.

Sincerely,

A handwritten signature in blue ink, appearing to read "R. Squires".

Honourable Rochelle Squires  
Minister of Municipal Relations





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**MINISTRE  
DES RELATIONS AVEC LES MUNICIPALITÉS**

Bureau 317  
Palais législatif  
Winnipeg (Manitoba) R3C 0V8  
CANADA

Son Honneur l'honorable Janice C. Filmon, C.M., O.M.  
Lieutenante-gouverneure  
Palais législatif, bureau 235  
Winnipeg (Manitoba) R3C 0V8

Madame la Lieutenante-Gouverneure,

J'ai l'honneur de vous présenter le rapport annuel du ministère des Relations avec les municipalités, pour l'exercice financier s'étant terminé le 31 mars 2020.

Je vous prie d'agréer, Madame la Lieutenante-Gouverneure, l'expression de mon profond respect.

Le ministre des Relations avec les municipalités,

Rochelle Squires



Honourable Rochelle Squires  
Minister of Municipal Relations  
317 Legislative Building  
Winnipeg MB R3C 0V8

Dear Minister:

I am pleased to present the Annual Report for the Department of Municipal Relations for the fiscal period April 1, 2019 to March 31, 2020. This letter highlights Municipal Relations' recent accomplishments as we continue to fulfill priorities of working with municipal partners to build strong and healthy communities.

In 2019/20, our Department continued progress on building municipal capacity, improving community development, planning and permitting, and strengthening collaboration and shared solutions with municipal partners. Select highlights include:

### **Building Municipal Capacity**

- Provided \$313.5M in funding to municipalities as a stable single basket approach to operating and in support of shared capital project priorities. Provided over \$10.0M to municipalities under the one-time 2020 Flood Preparedness Program to prepare for flood events.
- Continued implementation of code of conduct legislation to create and maintain a respectful environment within municipal councils.
- Added over \$1.0B of supplemental assessment to municipal tax rolls for new construction, resulting in more than \$5.6M in additional annualized tax revenue for municipalities.

### **Supporting Community Development**

- Provided investments of over \$20.0M for community development projects and initiatives, which have strengthened local capacity, leveraged funding, enabled economic growth, and promoted quality of life in our communities.

- Launched the new Building Sustainable Communities Program, which transformed and modernized grant funding with a focus on increasing community capacity and promoting sustainability for non-profit organizations. In the 2019/20 fiscal year, the Department approved 227 community development projects that totaled \$23.3M, including the province's \$7.9M contribution.

### **Building Relationships**

- Established the Association of Manitoba Municipalities – Government of Manitoba Working Group on Strategic Collaboration to strengthen provincial-municipal growth and partnership opportunities, with a balanced discussion of both revenues and expenditures without raising taxes.
- Supported strategic partnership initiatives with The Winnipeg Foundation to fully realize the \$10.0M Endow Manitoba Fund to grow rural community foundations in Manitoba.
- Worked collaboratively with the Association of Manitoba Municipalities (AMM) and the Winnipeg Metropolitan Region in the implementation of the 2020 Flood Preparedness program to ensure municipal perspectives were reflected in final awards.

### **Creating Efficiencies**

- Continued progress on key recommendations of the report on Planning, Zoning and Permitting in Manitoba. Changes proposed will reduce unnecessary delays and improve efficiency, transparency and accountability, while also enhancing opportunities for economic growth across the province.
- Continued implementation of a new operating model for Translation Services under the Francophone Affairs Secretariat that expands the use of freelance translators, resulting in a 17 per cent increase in production and improved access to information and services in French for all Manitobans.

I trust this provides you with a high-level summary of the work of the Department. We look forward to continuing our efforts to support the government's priorities.

Sincerely,



Bruce Gray  
Deputy Minister  
Municipal Relations



Madame Rochelle Squires  
Ministre des Relations avec les municipalités  
Palais législatif, bureau 317  
Winnipeg (Manitoba) R3C 0V8

Madame la Ministre,

J'ai l'honneur de vous présenter le rapport annuel du ministère des Relations avec les municipalités pour l'exercice allant du 1<sup>er</sup> avril 2019 au 31 mars 2020. La présente lettre souligne les réalisations récentes du ministère alors que nous continuons à mettre en œuvre les priorités relatives au travail avec les partenaires municipaux pour construire des communautés fortes et saines.

En 2019-2020, notre ministère a poursuivi ses progrès en matière de renforcement des capacités municipales, d'amélioration du développement communautaire, de planification et de délivrance de permis, et de renforcement de la collaboration et des solutions partagées avec les partenaires municipaux. Voici quelques points saillants :

### **Renforcement des capacités municipals**

- Un financement de 313,5 millions de dollars a été accordé aux municipalités dans le cadre d'une approche stable à panier unique pour le fonctionnement et le soutien des priorités des projets d'immobilisations partagés. Octroi de plus de 10 millions de dollars aux municipalités dans le cadre du programme unique de préparation aux inondations de 2020 pour se préparer aux inondations.
- Poursuite de la mise en œuvre de la législation relative au code de conduite afin de créer et de maintenir un environnement respectueux au sein des conseils municipaux.
- Ajout de plus d'un milliard de dollars d'évaluation supplémentaire aux rôles d'imposition municipaux pour les nouvelles constructions, ce qui se traduit par plus de 5,6 millions de dollars de recettes fiscales additionnelles annualisées pour les municipalités.

## **Soutien au développement communautaire**

- Une somme de plus de 20 millions de dollars a été investie dans les projets et les initiatives de développement communautaire. Le soutien pour ces projets a aidé à renforcer la capacité locale, à tirer parti du financement, à favoriser la croissance économique et à promouvoir la qualité de vie dans nos collectivités.
- Lancement du nouveau Programme de création de collectivités durables, qui a transformé et modernisé le financement par subventions en mettant l'accent sur le renforcement de la capacité communautaire et la promotion de la durabilité pour les organismes sans but lucratif. Au cours de l'exercice 2019-2020, le ministère a approuvé 227 projets de développement communautaire pour un montant total de 23,3 millions de dollars, y compris la contribution de 7,9 millions de dollars de la province.

## **Forger des liens**

- Création d'un groupe de travail sur la collaboration stratégique entre l'Association des municipalités du Manitoba et le gouvernement du Manitoba afin de renforcer les possibilités de croissance et de partenariat entre la province et les municipalités, avec une discussion équilibrée concernant les recettes et les dépenses sans augmenter les impôts.
- Soutien d'initiatives de partenariat stratégique avec la Winnipeg Foundation afin de réaliser pleinement le fonds de dotation du Manitoba de 10 millions de dollars pour la croissance des fondations communautaires rurales au Manitoba.
- Collaboration avec l'Association des municipalités du Manitoba et la région métropolitaine de Winnipeg dans le cadre de la mise en œuvre du programme de préparation aux inondations de 2020 pour faire en sorte que les perspectives municipales soient prises en compte dans les sommes allouées finales.

## **Gains d'efficience**

- Progrès continus en ce qui concerne les principales recommandations issues du rapport sur la planification, le zonage et l'octroi de permis au Manitoba. Les changements proposés permettront de réduire les retards inutiles et d'améliorer l'efficacité, la transparence et la reddition de compte, tout en renforçant les possibilités de croissance économique dans toute la province.



- Poursuite de la mise en œuvre d'un nouveau modèle de fonctionnement pour le Service de traduction sous l'égide du Secrétariat aux affaires francophones. Ce modèle a accru le recours aux traducteurs indépendants, ce qui a permis une augmentation de 17 % de la production et un meilleur accès à l'information et aux services en français pour tous les Manitobains.
- Je suis convaincu que le présent résumé vous fournit un aperçu de haut niveau des travaux du ministère. Nous nous réjouissons à l'idée de poursuivre nos efforts pour soutenir les priorités du gouvernement.

Je vous prie d'agréer, Madame la Ministre, l'expression de mon profond respect.



Bruce Gray  
Sous-ministre  
Relations municipales



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# Preface

## Report Structure

This Annual Report is organized in accordance with the appropriation structure of the Department of Municipal Relations as set out in the Main Estimates of Expenditure of the Province of Manitoba for the fiscal year ending March 31, 2020. It thereby reflects the authorized votes of the Department as approved by the Legislative Assembly. The Report contains financial performance and variance information at the main and sub-appropriation levels relating to the Department's objectives and results. A five-year adjusted historical table of departmental expenditures and staffing is provided.

## Role and Mission

Manitoba Municipal Relations' mission is to:

- support municipalities to be accountable and responsive to the needs of communities;
- partner with municipalities to make strategic use of existing infrastructure and maximize investment in new infrastructure; and,
- support the development of healthy, safe and sustainable communities.

The Department establishes a framework of legislation, finance, planning and policy that supports autonomy, accountability, and financially efficient local government, community development, a high-quality property assessment system, and sustainable development of our communities. Within this framework, the Department delivers training, ongoing advice, technical analysis and funding related to land management, community revitalization, infrastructure and building the capacity of local governments to provide services.

The Department works collaboratively with all Manitobans to ensure communities are places of opportunity. The Department's clients include individuals, municipal governments, non-governmental organizations, industry, academia and utilities.

In the interest of promoting the well-being of residents and communities, the Department is a catalyst and coordinator of action. The Department promotes intergovernmental relationships and strategic partnerships between and among the provincial and federal governments, local governmental and non-governmental organizations.

To undertake these responsibilities, Municipal Relations is organized into two functional areas:

- Community Planning and Development
- Infrastructure and Municipal Services

As well as two areas of special focus:

- The Manitoba Water Services Board
- Office of the Fire Commissioner

The Minister is responsible for the Francophone Affairs Secretariat, identifying measures to be taken to enhance the vitality of Manitoba's Francophone community, and to support and assist its development as required by government policies and legislation. The Secretariat oversees the development of government services offered in French and serves as a liaison between the government and Francophone organizations in the province.

These areas are supported by Executive Management, which includes the Financial and Administrative Services Branch. Several Boards and Committees also function within the Department.

# Préface

## Structure du rapport

Ce rapport annuel est organisé conformément à la structure des crédits du ministère des Relations avec les municipalités qui figure dans le budget principal des dépenses de la Province pour l'exercice clos le 31 mars 2020. Il reflète donc les crédits votés du ministère approuvés par l'Assemblée législative. Le rapport contient des renseignements sur la performance financière et les écarts, par poste principal et poste secondaire, relativement aux objectifs et résultats du ministère. Est également inclus un tableau rajusté des dépenses et des effectifs du ministère pour les cinq dernières années.

## Rôle et mission

Le ministère des Relations avec les municipalités a comme mission :

- d'aider les municipalités à faire preuve de responsabilité et de réactivité par rapport aux besoins des collectivités;
- de s'associer aux municipalités afin de faire une utilisation stratégique de l'infrastructure existante et de maximiser les investissements dans l'infrastructure nouvelle;
- de soutenir l'établissement de collectivités saines, sûres et durables;

Le ministère établit un cadre législatif, financier, stratégique et de planification qui soutient l'autonomie, la responsabilité et l'efficacité financière des administrations locales, le développement communautaire, la qualité du système d'évaluations foncières, et le développement durable de nos collectivités. Au sein de ce cadre, le ministère offre de la formation, des conseils continus, des analyses techniques et du financement lié à la gestion des terres, à la revitalisation communautaire, à l'infrastructure et au renforcement de la capacité des administrations locales à fournir des services.

Le ministère collabore avec tous les Manitobains afin que les collectivités soient des lieux de possibilités. Les clients du ministère comptent des particuliers, des administrations municipales, des organismes non gouvernementaux, ainsi que des acteurs de l'industrie, du milieu universitaire et des services publics.

Dans le but de promouvoir le bien-être des résidents et des collectivités, le ministère agit comme un catalyseur et un coordonnateur des mesures. Le ministère favorise les relations intergouvernementales et les partenariats stratégiques entre les gouvernements fédéral et provinciaux, les administrations locales et les organismes non gouvernementaux, ainsi qu'au sein de ceux-ci.

Pour assumer ces responsabilités, le ministère des Relations avec les municipalités est organisé en deux domaines fonctionnels :

- l'aménagement et le développement communautaires;
- l'infrastructure et les services municipaux.

Ainsi que deux domaines d'intérêt particulier :

- la Commission des services d'approvisionnement en eau du Manitoba;
- le Bureau du commissaire aux incendies.

Le ministre est responsable du Secrétariat aux affaires francophones, qui détermine les mesures à prendre pour favoriser l'épanouissement de la communauté francophone du Manitoba, ainsi que d'appuyer et d'aider son développement, comme l'exigent les lois et les politiques du gouvernement. Le Secrétariat supervise également l'élaboration de services gouvernementaux offerts en français, et sert de liaison entre le gouvernement et les organismes francophones dans la province.

Ces domaines sont soutenus par la haute direction, qui comprend la Direction des services administratifs et financiers. Plusieurs commissions et comités relèvent également du ministère.

# Statutory Responsibilities

The Department of Agriculture, Food and Rural Development Act

[Section 9 insofar as it relates to Rural Opportunities 4 Growth, Infrastructure Grants or Rural Economic Development Initiatives]

The Amusements Act [Part II]

The Buildings and Mobile Homes Act

The City of Winnipeg Charter (S.M. 2002, c. 39)

The Capital Region Partnership Act

The Community Renewal Act

The Convention Centre Corporation Act (S.M. 1988-89, c. 39)

The Electricians' Licence Act

The Elevator Act

The Fires Prevention and Emergency Response Act

The Gas and Oil Burner Act

The Labour Administration Act [insofar as it relates to the administration of The Fires Prevention and Emergency Response Act]

The Local Government Districts Act

The Municipal Act

The Municipal Assessment Act

The Municipal Affairs Administration Act

The Municipal Amalgamations Act

The Municipal Board Act

The Municipal Councils and School Boards Elections Act

An Act respecting Debts Owing by Municipalities to School Districts

The Municipal Taxation and Funding Act [Part 2]

The Official Time Act

The Planning Act [except Part 10]

The Power Engineers Act

The Regional Waste Management Authorities Act

The Soldiers' Taxation Relief Act



The Steam and Pressure Plants Act

The Technical Safety Act

The Unconditional Grants Act

The Manitoba Water Services Board Act

The Bilingual Service Centres Act, C.C.S.M. c. B37

The Francophone Community Enhancement and Support Act, C.C.S.M. c. F157

# Organizational Structure

The Department's organizational structure is illustrated in the Organizational Chart and in the accompanying map depicting the regional delivery system. The Department is organized into two functional areas and two areas of special focus:

- Community Planning and Development is responsible for creating and managing an effective land use planning policy and legislative framework. It coordinates the development, integration, and delivery of community and land use planning services to support the sustainable growth and development of Manitoba's communities. The Division supports and strengthens the regional services delivery system at the municipal, regional, and provincial levels. It also develops and delivers community development programs across the province in partnership with local governmental and non-governmental organizations and other stakeholders.
- Infrastructure and Municipal Services establishes and maintains a relevant and enabling policy and legislative framework for Manitoba's municipalities, delivers comprehensive funding support to all 137 municipalities and provides advisory and consulting services to elected and non-elected municipal officials. The Division also delivers property assessment services, including producing assessment notices and property tax statements for municipalities outside of Winnipeg, undertakes property tax policy research and analysis, and provides related information technology services to support program delivery.
- The Manitoba Water Services Board is a Crown Corporation that provides field resources to deliver technical advice/information to develop and upgrade sewer and water infrastructure. The Board also provides operating and capital financial assistance in support of local governments.
- Office of the Fire Commissioner is a Special Operating Agency (SOA) with a mandate to safeguard both persons and property from fire and life safety hazards through education, investigations, inspections, emergency response and code application. The Office of the Fire Commissioner prepares a separate annual report to be published alongside Department's report.

These areas are supported by Executive Management, which includes the Financial and Administrative Services Branch.

In addition to these core functions, several Boards and Committees also function within the Department.

# Structure organisationnelle

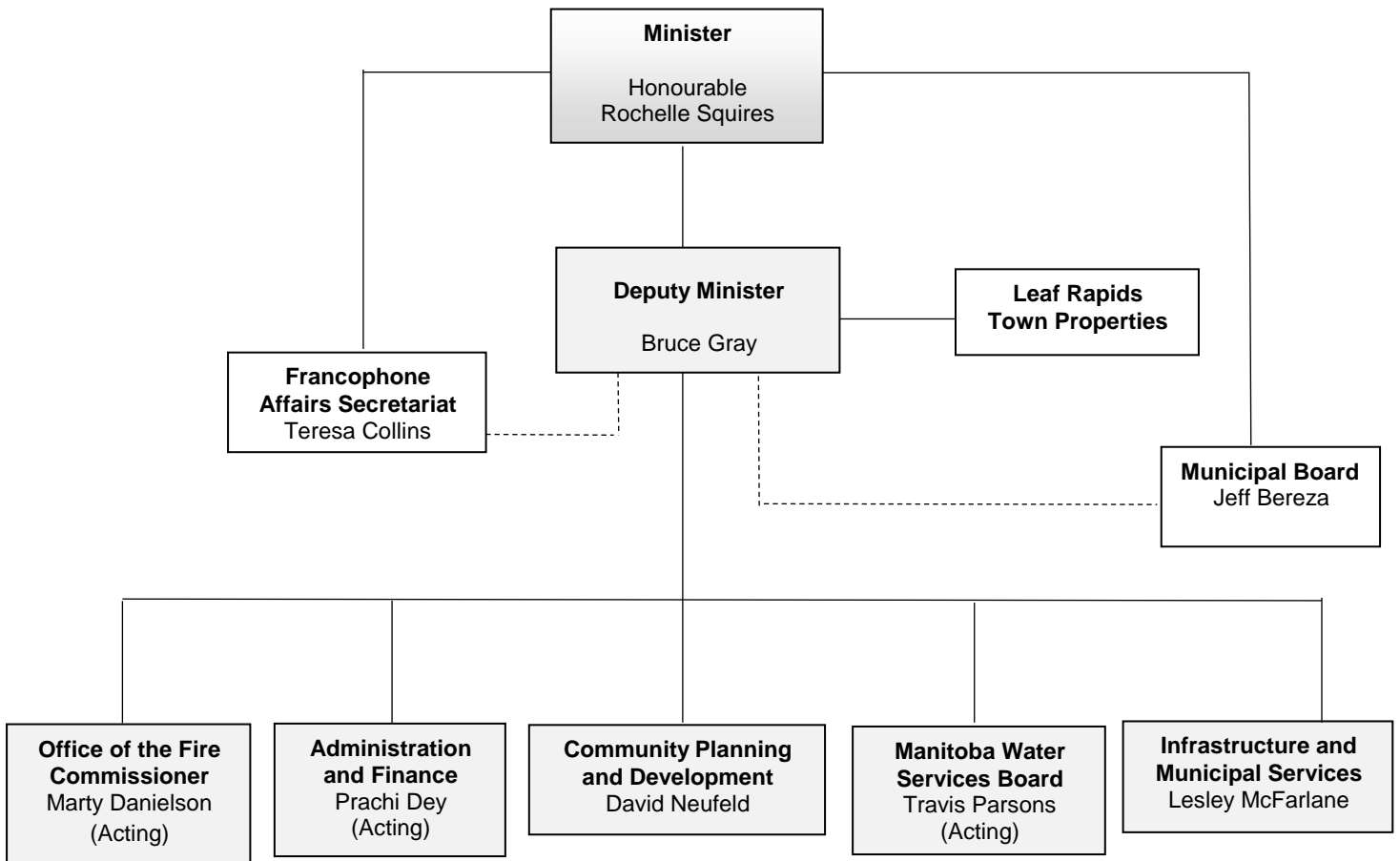
La structure organisationnelle du ministère est présentée dans l'organigramme et dans la carte ci-jointe montrant la prestation de services en région. Le ministère comprend deux domaines fonctionnels et deux domaines d'intérêt particulier :

- La Division de l'aménagement et du développement communautaires est responsable de la création et de la gestion de politiques relatives à l'aménagement efficace du territoire et du cadre législatif. Elle coordonne l'élaboration, l'intégration et la prestation des services d'aménagement du territoire et de développement communautaire dans le but de faciliter la croissance et le développement durables des communautés manitobaines. La Division appuie et renforce le réseau de prestation de services régionaux à l'échelle municipale, régionale et provinciale. Elle procède également à l'élaboration et à la prestation de programmes de développement communautaire partout dans la province en partenariat avec les administrations locales, les organismes non gouvernementaux et d'autres parties intéressées.
- La Division de l'infrastructure et des services municipaux établit et tient à jour un cadre politique et législatif pertinent et favorable aux municipalités manitobaines, fournit un soutien financier global à toutes les 137 municipalités et offre des services de consultation et de conseil aux responsables municipaux élus et non élus. La Division fournit également des services d'évaluation foncière, notamment la préparation d'avis d'évaluation et de relevés d'impôt foncier pour les municipalités à l'extérieur de Winnipeg, réalise des activités de recherche et d'analyse concernant les politiques relatives à l'impôt foncier, et offre des services connexes en matière de technologies de l'information afin de soutenir la prestation des programmes.
- La Commission des services d'approvisionnement en eau du Manitoba est une société d'État qui offre des ressources sur le terrain pour fournir de l'information et des conseils techniques en vue de l'élaboration et de l'amélioration de l'infrastructure d'égouts et d'aqueducs. La Commission fournit également de l'aide financière pour le fonctionnement et les immobilisations en vue d'appuyer les administrations locales.
- Le Bureau du commissaire aux incendies est un organisme de service spécial qui a pour mandat de protéger les personnes et les biens contre les risques d'incendie et de sécurité des personnes au moyen de l'éducation, d'enquêtes, d'inspections, d'interventions d'urgence et de l'application du code. Le Bureau du commissaire aux incendies prépare un rapport annuel distinct qui est publié en même temps que le rapport du ministère.

Ces domaines sont soutenus par la haute direction, qui comprend la Direction des services administratifs et financiers.

Outre ces fonctions essentielles, plusieurs commissions et comités relèvent du ministère.

**DEPARTMENT OF MUNICIPAL RELATIONS  
ORGANIZATIONAL CHART 2019/20  
as of March 31, 2020**



DEPARTMENT OF MUNICIPAL RELATIONS  
REGIONAL OFFICES

**MUNICIPAL RELATIONS**

WINNIPEG OFFICE

- Administration and Finance
- The Municipal Board
- Community Planning and Development
- Infrastructure and Municipal Services

**MUNICIPAL RELATIONS**

REGIONAL OFFICE SERVICES

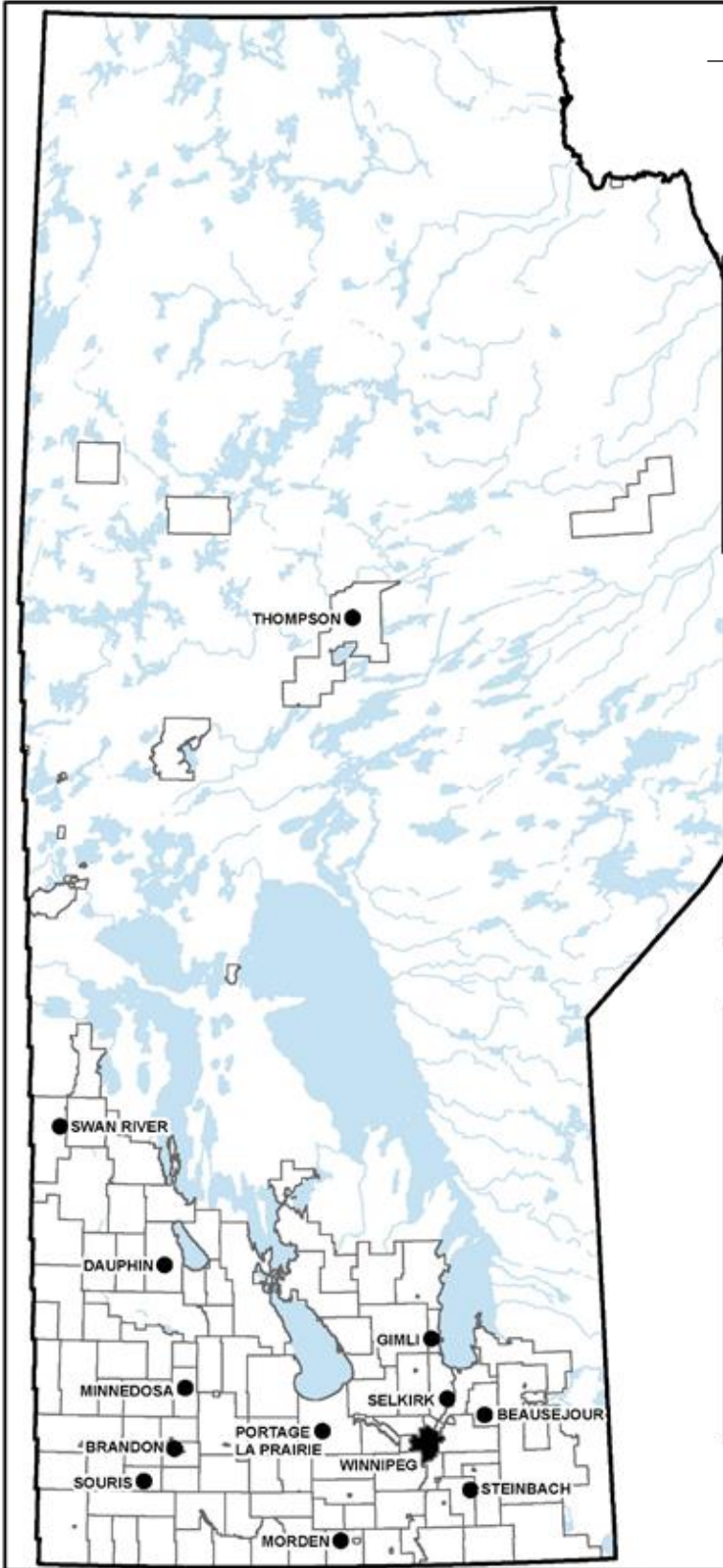
**Legend**

- A Assessment
- CD Community Development
- CP Community Planning
- MWS Manitoba Water Services Board
- MFA Municipal Finance & Advisory Services

**REGIONAL OFFICE SERVICES**

As of March 31, 2020

Beausejour	CD	CP			
Brandon	A	CD	CP	MWS	MFA
Dauphin	A	CP			
Gimli	CD				
Minnedosa	A				
Morden	A	CD	CP		
Portage La Prairie	A	CP			
Selkirk	A	CP			
Souris	A				
Steinbach	A	CP			
Swan River	A				
Thompson	A	CD	CP		



## Administration and Finance

The Division provides the Minister and staff responsible for the portfolio with advice and administrative support. These services are provided by Executive Support and the Financial and Administrative Services Branch. This Division also includes The Municipal Board.

### Minister's Salary

The Minister provides leadership to senior departmental management in maintaining and enhancing the direct partnership the Province has with its municipal partners, community organizations and other stakeholders. The Minister provides direction to ensure government and departmental goals and objectives are met.

#### 1(a) Minister's Salary

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Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
<b>Total Salaries</b>	<b>41</b>	<b>1.00</b>	<b>42</b>	<b>(1)</b>	

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### Executive Support

Executive Support includes the offices of the Minister and the Deputy Minister.

The Minister's office provides leadership and policy direction for the Department. The Deputy Minister's office provides support to the Minister by providing information and advice to ensure open dialogue with municipalities and communication with diverse client groups. The Deputy Minister's office carries out policy decisions initiated by the Minister and provides executive leadership and operational direction for the departmental programs. The office of the Deputy Minister also provides direction for the collaboration and coordination across government with departments and agencies.

## 1(b) Executive Support

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Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Total Salaries	852	9.00	739	113	1
Total Other Expenditures	81	0.00	112	(31)	2
<b>Total</b>	<b>933</b>	<b>9.00</b>	<b>851</b>	<b>82</b>	

### Explanation Note(s):

1. The over-expenditure is primarily due to vacation and severance payments.
2. The under-expenditure is primarily due to lower transportation costs.



## **Financial and Administrative Services**

Financial and Administrative Services provides financial comptrollership, fiscal management, financial advice and administrative support services to the Department. The Branch coordinates the preparation of the Department's annual estimates, ongoing financial planning, monitoring and reporting.

The Executive Financial Officer of Finance fulfills the position of Access Officer for The Freedom of Information and Protection of Privacy Act and Personal Health Information Act.

### **Principal Activities in 2019/20**

- Provided fiscal management/comptrollership to the Department as delegated by government statutes/regulations and policies.
- Provided financial advice and support services to assist the Department's divisions in the achievement of their goals and objectives.
- Processed expenditures totalling approximately \$384.0M. Maintained a revenue collection and deposit system totalling approximately \$11.5M.
- Coordinated the operation and maintenance of approximately 47 fleet vehicles.
- Coordinated requests under The Freedom of Information and Protection of Personal Privacy Act. In 2019/20, 61 requests were submitted to the departmental Access Officer.
- Maintained the Minister of Municipal Relations Trust Account with receipts of approximately \$9.3M and disbursements of approximately \$7.7M.

### **Highlights in 2019/20**

- Advice provided resulted in:
  - the allocation of financial resources so that the maximum benefit was obtained and;
  - the purchasing of goods and services in an economical, efficient and effective manner.

- Policies and procedures were reviewed and amended on a priority basis.
- Responded to requests for information under The Freedom of Information and Protection of Personal Privacy Act.

**1(c) Financial and Administrative Services**

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<b>Expenditures by Sub-appropriation</b>	<b>Actual 2019/20</b>	<b>Estimate 2019/20</b>		<b>Variance Over/(Under)</b>	<b>Expl. No.</b>
	<b>\$(000s)</b>	<b>FTE</b>	<b>\$(000s)</b>		
Total Salaries	496	8.10	645	(149)	1
Total Other Expenditures	105	0.00	139	(34)	2
<b>Total</b>	<b>601</b>	<b>8.10</b>	<b>784</b>	<b>(183)</b>	

**Explanation Note(s):**

1. The under-expenditure is due to vacancies.
2. The under-expenditure is due to lower communications and operating supplies costs.

## The Municipal Board

The Municipal Board (the “Board”) is a quasi-judicial body that hears applications, appeals and referrals from the Minister, and makes reports and recommendations relating to local government matters.

Due to its quasi-judicial nature, the Board operates independently and is attached to the Department for administrative reasons only.

The Board has responsibilities under 15 Statutes, including but not limited to The Municipal Act, The Municipal Board Act, The Municipal Assessment Act, The Planning Act, The Water Rights Act, and The Special Surveys Act.

## Highlights in 2019/20

- A significant shift to a more efficient, expedient and fiscally responsible way of dealing with the high volume of assessment appeals took place in May 2018, transforming the Board’s model from Hearing to Settlement.
- The Board continued to reduce the backlog of assessment appeals.

## 2019/20 Service Volumes

As a result of the new model, the Board processed assessment appeals at a much faster rate. Activity of the Board is summarized as follows:

### 2019/20 Service Volumes

	2019/20	2018/19
<b>Appeals dealt with in Appeal Management (April 1, 2019 to March 31, 2020)</b>	<b>954</b>	<b>857</b>
Appeals sent to Case Management	890	750
Appeals referred to Settlement Discussions	7	14
Appeals referred to hearing	5	18
<b>Outstanding as at March 31, 2020</b>	<b>52</b>	<b>75</b>

	2019/20	2018/19
<b>Appeals referred to Case Management</b>	<b>890</b>	<b>750</b>
Appeals resolved	483	283
Appeals withdrawn	18	21
Appeal proceeded to hearings	24	28
<b>Outstanding as at March 31, 2020</b>	<b>365</b>	<b>418</b>

**Explanation Note(s):**

1. An appeal may require more than one Case Management Conference.

Boards of Revision for the 2020 assessment year took place in the Fall and Winter of 2019. During the 2019/20 fiscal year, the Board received 1,153 new assessment appeals.

A total of 33 Borrowing by-laws, 47 Local Improvement by-laws, and 73 Special Service by-laws were processed and approved by the Board. The Board also dealt with ten subdivision appeals, one development plan amendment, two building restriction caveats and three water rights appeals.

In accordance with Section 106 of The Municipal Board Act, the Board prepares for the Minister an Annual Report highlighting all of its activity. The report can be found on The Municipal Board's website.

**1(d) The Municipal Board**

<b>Expenditures by Sub-appropriation</b>	<b>Actual 2019/20</b>	<b>Estimate 2019/20</b>		<b>Variance Over/(Under)</b>	<b>Expl. No.</b>
	<b>\$(000s)</b>	<b>FTE</b>	<b>\$(000s)</b>		
Total Salaries	749	8.00	733	16	
Total Other Expenditures	119	0.00	118	1	
<b>Total</b>	<b>868</b>	<b>8.00</b>	<b>851</b>	<b>17</b>	

## **Francophone Affairs Secretariat**

The Francophone Affairs Secretariat advises public bodies and the Minister responsible for Francophone Affairs on measures to be taken to enhance the vitality of Manitoba's Francophone community, and to support and assist its development as required by The Manitoba Act, 1870, The Francophone Community Enhancement and Support Act, Manitoba's French Language Services (FLS) Policy, and other related government policies and legislation. It also oversees the development of government services offered in French, and serves as a liaison between the government and Francophone organizations in the province. The Bilingual Service Centres provide information and referrals to the public in both official languages, while Translation Services provides translation, interpretation and terminology management services for all public bodies.

### **Principal Activities in 2019/20**

- Coordinated projects funded under the Canada–Manitoba Agreement on French Language Services, a cost-sharing agreement where Manitoba's \$1.4M contribution is matched by the federal government.
- Represented Manitoba at various federal/provincial/territorial (FPT) meetings, including the Intergovernmental Network of the Canadian Francophonie, the FPT Working Group on Access to Justice in Official Languages, and two national meetings to discuss the impact on provinces and territories of the modernization of The Official Languages Act.
- Participated in a meeting of the Francophone Affairs Advisory Council, co-chaired by the Clerk of the Executive Council and the President of the Société de la francophonie manitobaine, and comprised of deputy ministers and representatives from the Francophone community.
- Provided direction, consultation, analytical and planning support to 34 public bodies via the Secretariat's Policy Unit in the development and implementation of their multi-year strategic FLS plans.
- Promoted the services offered at the six Bilingual Service Centres (BSCs) operating in rural and urban regions across Manitoba. The Secretariat also organized outreach activities in the different communities and handled a total of 124,749 Requests for Services.
- Continued the partnership between the BSCs and the Société Franco-Manitobaine's 233-ALLÔ Information Centre, ensuring seamless information and services between the community and government bodies.

- Provided 430 staff-person days of interpretation duty and research to departments, the Courts, the Legislative Assembly and quasi-judicial boards for 209 assignments (95 legal, 87 legislative, 27 conference-type assignments).
- Processed requests for official terminology related to 3,055 files, and added 3,200 terms to the external database. Mani-Term now contains over 11,413 official terminology records (approximately 37 percent of all records) that can be accessed by departments, agencies and the public.

## Highlights in 2019/20

- Contributed a total of \$25K toward six projects funded under the Agreement for Cooperation and Exchange between the governments of Quebec and Manitoba with respect to the Francophonie. The Secretariat also contributed \$7K toward three projects funded under the FLS component of the Memorandum of Understanding on Interprovincial Co-operation between the governments of Manitoba and New Brunswick. These initiatives allowed a number of Francophone organizations in Manitoba to benefit from exchanges, mentoring, training and sharing of expertise.
- Participated in the 24<sup>th</sup> Ministerial Conference on the Canadian Francophonie in Iqaluit, Nunavut, where the table celebrated its 25<sup>th</sup> anniversary.
- Published the 2018/19 Annual Report on French Language Services, as required under The Francophone Community Enhancement and Support Act. This is the first report since all public bodies have had multi-year strategic FLS plans in place, and includes recommendations for future measures to be taken to improve Manitoba's provision of services in French.
- Offered 12 in-person active offer orientation sessions to 93 civil servants. An additional 1,770 employees completed the online training course.
- Coordinated 170 registrations for French language training for Manitoba government employees at Université de Saint-Boniface and Alliance Française.
- Offered five DVD français (breakfast, video, discussion) sessions to 52 civil servants, in partnership with Organization and Staff Development, as a means to promote and encourage bilingual government employees to participate in various French-speaking activities. In addition, the Secretariat continued working with Université de Saint-Boniface on finalizing and testing an online professional development course in French (Assertive Communication), which is being launched in June 2020.
- Translated 3,402,856 words from English into French and 363,007 words from French into English in support of public bodies, an increase of 17% from 2018/19.

## 1(e) Francophone Affairs Secretariat

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<b>Expenditures by Sub-appropriation</b>	<b>Actual 2019/20</b>	<b>Estimate 2019/20</b>		<b>Variance Over/(Under)</b>	<b>Expl. No.</b>
	<b>\$(000s)</b>	<b>FTE</b>	<b>\$(000s)</b>		
Total Salaries	2,051	27.00	2,042	9	
Total Other Expenditures	1,473	0.00	1,574	(101)	1
Less: Recoverable from Other Expenditures	(215)	0.00	(235)	20	
<b>Total</b>	<b>3,309</b>	<b>27.00</b>	<b>3,381</b>	<b>(72)</b>	

### Explanation Note(s):

1. The under-expenditure is primarily due to some Bilingual Service Centres project expenditures not proceeding as previously planned.

# Community Planning and Development

## Overview

The Community Planning and Development Division contributes to the Department's overall mandate by creating and managing an effective land use planning policy and legislative framework and delivering planning services to communities across Manitoba.

The Division is also responsible for developing and delivering sustainable, integrated community development programs across the province in partnership with local governments and the non-profit sector. The Division has two separate branches to effectively support this role: Community Planning Branch and Community Development Branch.

The executive administration directs the effective and efficient operation of the Community Planning and Development Division. Guidance and support are given to staff to carry out programs and services in areas of provincial land use policy and legislative development and application; regional, community, and neighbourhood planning; subdivision approval; and community revitalization.

The Assistant Deputy Minister's office provides the Deputy Minister, the Minister and the executive level of government with information and advice on community and land use planning, community development and neighbourhood revitalization, economic development, transit-oriented development and related matters. Strong working relationships with municipalities and community agencies are established and maintained to contribute to ensuring the creation and maintenance of a strong Manitoba made up of safe, healthy, vibrant, and sustainable communities.



## **Community and Regional Planning**

The Community and Regional Planning Branch supports the development of healthy, sustainable communities by providing regionally-based community planning and development services. Located in eight regional centres across Manitoba and supported by a Winnipeg office, the Branch delivers professional and technical planning services to local planning authorities, northern communities and the public, and carries out the responsibilities delegated to staff under The Planning Act and The Municipal Act, which includes authority to approve subdivisions and the closure of public reserves, and process annexation requests from municipalities.

### **Principal Activities in 2019/20**

- The Branch is acting on recommendations of the 2019 Review of Planning, Permitting and Zoning in Manitoba, which will significantly bolster provincial GDP, municipal tax base and job creation potential, and reduce unnecessary permitting delays.
- Provided professional and technical services to municipalities and planning districts. Staff assisted in the preparation, review and adoption of 32 development plans and amendments and 164 zoning by-laws and amendments. These by-laws established local policies respecting development and ensured local control over the use and development of land.
- Provided advice and assistance to other provincial departments and agencies on the use and development of land. In 2019/20, staff reviewed 194 proposals for the development or disposition of Crown land, and provided comments to the Department of Sustainable Development.
- Staff processed 68 new applications for subdivisions as the delegated Subdivision Approving Authority under The Planning Act and assisted the Cypress Planning District Board and the South Interlake Planning District Board to administer subdivisions in those planning districts. Staff also reviewed 52 applications submitted to the Brandon and Area Planning District Board and the Red River Planning District Board, which have been delegated subdivision approving authority.
- The authority to make decisions on by-laws for the closure of public reserves is delegated to senior regional planning staff. The responsibility for approving closure of municipal roads was delegated to municipalities in July 1, 2019. In 2019/20, 31 by-laws for the closure of roads and public reserves were reviewed and approved on behalf of the Minister.
- The Branch continued to work in partnership with the Department of Indigenous and Northern Relations to provide land use planning services to unincorporated northern communities.

- The Branch operates two Geographic Information System (GIS)/Drafting Regional Service Centres (RSC) in Winnipeg and Brandon, which create and maintain a variety of spatial datasets used for land use planning and municipal administration. One of the most important of these datasets is the one representing assessment parcels for organized Manitoba.
- This past fiscal year, GIS staff created data for approximately 1,000 property subdivisions and consolidations and improved the spatial accuracy of over 6,500 assessment parcels for both incorporated and northern Manitoba. This information is shared with other provincial agencies, municipal governments and the general public in various ways, including the Branch's Land Use and Development Web App. Additionally, Community Planning is working on the development and maintenance of a spatial dataset representing survey parcels for all of Manitoba.
- The Branch coordinates and chairs the interdepartmental review of large-scale livestock operation proposals as set out in the Technical Review Committee Regulation. In 2019/20, the Technical Review Coordination Unit submitted reports for 15 livestock operation proposals.
- In 2019/20, the Department also coordinated the interdepartmental review of conditional use applications for nine aggregate operation proposals, to assist municipal councils in technical decision-making.
- Staff provided ongoing professional planning and technical support on several major government projects and initiatives such as CentrePort Canada and planning advice to the Winnipeg Metropolitan Region (WMR) (formerly Partnership of the Manitoba Capital Region).

## Highlights in 2019/20

- On November 21, 2019, the Government of Manitoba introduced Bill 6, The Planning Amendment Act, to modernize planning legislation by enabling Brandon Council to approve subdivisions. The Bill also authorizes the Minister to make regulations to establish eligibility requirements and conditions for other municipal councils to approve subdivisions.
- On March 19, 2020, the Government of Manitoba introduced Bill 48 – The Planning Amendment and City of Winnipeg Charter Amendment Act and Bill 49 – The Building and Electrical Permitting Improvement Act in the Manitoba Legislative Assembly. Bill 48 and Bill 49 deliver on key recommendations of the report on Planning, Zoning and Permitting in Manitoba (June 2019). The two bills introduce a number of changes to planning and permitting processes intended to improve efficiency, transparency and accountability, while also enhancing opportunities for economic growth in across the province.

Regional Office	Approved Development Plans and Amendments*	Zoning By-laws and Amendments	Road/Public Reserve Closing By-laws	Other By-laws	Sub-divisions	Crown Land Reviews	Aggregate Review	Live-stock Review	Environmental Review
Beausejour	3	7	3	1	53	29	0	0	3
Brandon	5	35	9	2	101	7	0	3	3
Dauphin	4	3	5	0	62	15	0	0	0
Inland Port**	0	0	N/A	N/A	5	N/A	0	N/A	0
Morden	1	23	2	0	140	0	2	0	0
Portage	8	29	1	3	110	1	0	2	3
Selkirk	3	24	3	3	64	11	5	1	11
Steinbach	7	28	5	3	131	1	2	4	3
Thompson	1	15	3	1	14	130	0	0	0
<b>Totals</b>	<b>32</b>	<b>164</b>	<b>31</b>	<b>13</b>	<b>680</b>	<b>194</b>	<b>9</b>	<b>10</b>	<b>23</b>

**Explanation Note(s):**

- \* Previous Annual Reports counted Development Plans & Amendments in process, which resulted in some by-laws being counted in multiple reports. To provide a more accurate total of annual Development Plans and Amendments the Department will now only identify approved by-laws.
- \*\* This is the first year the Inland Port is reporting as a regional office. Previous Annual Report added the Inland Port planning projects to the Selkirk Regional Office.

## 2(a) Community Planning

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<b>Expenditures by Sub-appropriation</b>	<b>Actual 2019/20</b>	<b>Estimate 2019/20</b>		<b>Variance Over/(Under)</b>	<b>Expl. No.</b>
	<b>\$(000s)</b>	<b>FTE</b>	<b>\$(000s)</b>		
Total Salaries	3,322	50.00	4,036	(714)	1
Total Other Expenditures	361	0.00	638	(277)	2
<b>Total</b>	<b>3,683</b>	<b>50.00</b>	<b>4,674</b>	<b>(991)</b>	

### Explanation Note(s):

1. The under-expenditure is due to vacancies.
2. The variance is mainly due to lower transportation costs, communication costs, conference and computer related expenditures, which is in part due to vacancies.

## **Community Development**

The Community Development Branch works to build vibrant, sustainable communities, providing a high quality of life for Manitobans by strengthening community planning and development, coordinating the delivery of programs, encouraging regional approaches, and providing technical assistance to increase organizational capacity.

The Branch provides capacity-building, advisory, and consultative support to community-based and regional organizations and local governments to access programs, grants and resources in partnership with other departments and organizations. It focuses staffing and resources to enable organizations to be more self-sustaining, strengthen governance and achieve positive results while reducing red tape for the non-profit sector.

### **Principal Activities in 2019/20**

- Coordinated efforts to increase capacity, sustainability, and positive outcomes for municipalities and the non-profit sector by promoting regional approaches, innovations, and alternative mechanisms for supporting community organizations.
- Provided planning and development advice, resources, facilitation, information and support to organizations and local governments on community development initiatives.
- Implemented renewed community development programs to promote community capacity and sustainability, focus on outcomes, and enhance community partnerships that best serve the needs of neighbourhoods, communities and vulnerable Manitobans in alignment with priorities and plans of communities, other departments and other levels of government.
- Streamlined grant funding to better meet community needs, reduce red tape for the non-profit sector, and leverage funding from other sources.
- Coordinated interdepartmental and intergovernmental policy and program initiatives aimed at strengthening the grants management system, administering community development initiatives funding, enhancing regional coordination, and supporting economic development goals.
- Engaged public, private, philanthropic and community leaders in reviewing leading practices in other jurisdictions in order to increase self-reliance and build on Manitoba's culture of giving while increasing community capacity and promoting sustainability.

## Highlights in 2019/20

- The Branch administered the program development and delivery of over \$20.0M in Community Development Program initiatives, including administering 227 projects for \$7.79M under the Building Sustainable Communities Program, 557 projects for \$3.8M under the Hometown/Urban Green Team Program, and over 60 strategic community development partnerships for over \$3.2M.
- The Branch continued to support and build on community and regional partnerships by working with Winnipeg Metropolitan Region partners. This included supporting efforts to improve sustainable procurement and coordinate land use planning and development in the region, as well as providing an inventory and assessment of the capital region's employment lands to inform investment decisions at the local and regional levels.
- The Department worked in partnership with the City of Brandon and the Provincial Exhibition of Manitoba to formally approve a new governance framework for the Keystone Centre to improve the efficiency and effectiveness of governance and to maintain and advance the self-sustainability of this multi-use facility.
- Department staff provided consultations, training, and support for organizational governance, sustainability, and project development to over 750 clients, including web support, phone support, in-person support, and 182 on-site planning and technical consultations to improve the quality, economy, and sustainability of community projects.
- Branch staff coordinated the 2019 Premier's Volunteer Service Awards in partnership with Volunteer Manitoba, honouring, recognizing, and encouraging the valuable efforts, dedication and services performed by volunteers throughout the province. In Fall of 2019, 223 nominations were received and awards were presented within the individual volunteer, youth and community group categories.

## 2(b) Community Development

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Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Total Salaries	3,486	53.60	4,147	(661)	1
Total Other Expenditures	988	0.00	1,548	(560)	2
Total Community Development Program	40,809	0.00	31,265	9,544	3
Less: Recoverable from Education and Training	(3,790)	0.00	(3,790)	0	
<b>Total</b>	<b>41,493</b>	<b>53.60</b>	<b>33,170</b>	<b>8,323</b>	

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### Explanation Note(s):

1. The under-expenditure is due to vacancies.
2. The variance is mainly due to lower transportation costs, communication costs, and computer related expenditures, which is in part due to vacancies.
3. The over-expenditure is primarily due to payments to support strategic partnership initiatives with The Winnipeg Foundation.

## **Community Development Programs**

Community Development Programs included funding and commitments to community organizations and local governments for community development activities, emergency grants, and related partnership projects across Manitoba. In 2019/20, programs included the Building Sustainable Communities Program, Hometown/Urban Green Team Program, and funding for other community partner agencies.

The Community Development Program supports community partnerships and grants to organizations and local governments to build vibrant sustainable communities, providing a high quality of life for Manitobans.

The Community Development Program consolidates funding and commitments to non-profit organizations and local governments for community development activities and related partnership projects across Manitoba.

The Community Development Program also supports youth employment through the delivery of the Hometown/Urban Green Team grants.

## **Principal Activities in 2019/20**

During the 2019/20 fiscal year, Municipal Relations invested over \$20.0M in community development programs including over \$12.0M for community development initiatives and strategic partnerships, and up to \$7.79M for the Building Sustainable Communities Program. In addition, \$17.5M in new commitments included strategic partnership initiatives with The Winnipeg Foundation.

The following provides a summary of the Community Development Programs by area:

- The Building Sustainable Communities program provided grants to non-profit and charitable organizations, municipalities, and Northern Affairs community councils. The program provided a maximum provincial contribution of up to 50 percent of total eligible project costs to a maximum grant of \$75.0K. The Association of Manitoba Municipalities (AMM) was involved in the evaluation process and aligned key priorities between provincial and municipal partners to ensure the community benefit was maximized at the local level.
- Community Development Programs also provided core-operating support for community development organizations including Neighbourhood Renewal Corporations and recreation organizations to coordinate and implement community economic development within 13 designated neighbourhoods and communities across Manitoba. In addition, the Neighbourhood Renewal Fund and Community Initiatives supported community-sponsored initiatives in the



designated neighbourhoods, including projects that assist neighbourhood capacity building and economic development.

- The Community Development Initiatives included the Hometown/Urban Green Team Program and other strategic grants. These funds supported strategic initiatives with key organizations that served to contribute to the long-term sustainability and vibrancy of communities.
- The Department also provided funding to local government and organizations to support and strengthen the community based recreation delivery system at the local, regional, and provincial levels.

## Highlights in 2019/20

- Under the Building Sustainable Communities Program, 227 projects were approved for up to \$7.79M in grant funding in the following Association of Manitoba Municipalities (AMM) Districts:

AMM District	Approved Projects	Total Funding Approved in 2019-2020 Funding	Total Planned Project Costs
Central	22	\$ 740,401.00	\$ 1,841,604.00
Eastern	39	1,632,029.00	4,145,867.00
Interlake	28	795,059.00	2,213,062.00
Midwestern	24	513,248.00	1,124,514.00
Northern	9	407,680.00	940,115.00
Parkland	17	392,471.00	798,971.00
Western	36	1,159,933.00	2,733,838.00
Winnipeg	52	2,151,210.00	9,533,847.00
<b>TOTAL</b>	<b>227</b>	<b>\$ 7,792,031.00*</b>	<b>\$ 23,331,818.00</b>

*\*Note: Projects and funding commitments may span up to two fiscal years*

These projects include:

- 191 Capital, Equipment, and Related Projects;
  - 22 Community and Regional Initiatives and Planning Projects; and
  - 14 Capacity Building Projects.
- In 2019/20, 130 Building Sustainable Communities Program projects were completed with 168 public, private, and non-profit sector project partners and 21,140 volunteer hours.
  - Under Community Development Programs, several strategic partnerships and programs were funded:
    - The Province supported the growth of community foundations across Manitoba in collaboration with The Winnipeg Foundation. This included

provincial participation in the 2019 Endow Manitoba 24 Hour Giving Challenge, which resulted in more than \$1.0M being raised in Community Foundations unrestricted funds by 211 contributions. All of Manitoba's 54 community foundations received a gift during the campaign.

- The Province worked with partners towards a new governance framework for the Keystone Centre, enabling it to become more self-sustaining and remain a valuable multi-use facility that enhances quality of life and economic activity in the province.
- The Branch provided financial support to the Winnipeg Metropolitan Region. Funding included \$165.0K to support the core operations of the organization and to help advance its mandate, as well as up to \$150.0K over fiscal years, 2018/19 & 2019/20, to support the John Q. – Implementing Actions toward Regional Economic Development Project (\$75.0K) and the Employment Land Inventory and Evaluation Project (\$75.0K). These projects aim to foster regional coordination and collaboration and to increase and facilitate strategic economic, social, and physical development opportunities.
- The Neighbourhood Development Assistance Fund provided \$1.7M to support 14 organizations with core operating funding. In addition, the Neighbourhood Renewal Fund and Community Initiatives provided up to \$1.4M to 40 projects, with projects receiving an average grant of \$34.3K.
- Funding assistance of up to \$803.0K was provided to 11 community recreation organizations to support initiatives that encourage increased participation in recreation for all Manitobans, including summer camps, recreational sport events, community clubs, and recreation programs for children and youth.
- The Hometown/Urban Green Team Program provided funding assistance totaling \$3.8M to community organizations, rural and northern municipal governments to hire youth to work on community projects including: children/youth recreation, grounds maintenance, public works, conservation, trail enhancement, community beautification, community gardens and public education. The Green Team Program provided funding to 557 projects resulting in the hiring of 1,283 youth.
- Funding assistance totaling \$150.0K was provided through the Emergency Capital Fund to support community organizations and a total of four emergency repair projects.

# Infrastructure and Municipal Services

## Overview

The Infrastructure and Municipal Services Division contributes to the Department's overall mandate by building municipal capacity to ensure effective, efficient, and accountable local governments that are positioned for long-term sustainability.

The executive administration directs the efficient and effective operation of the Infrastructure and Municipal Services component of the Department. Direction and support are provided to staff to carry out the Division's programs and services, including legislation and policy; advisory and education and training services to elected and non-elected municipal officials; funding to municipalities; property assessment; and information technology support services.

The Assistant Deputy Minister's office provides the Deputy Minister, the Minister and the executive level of government with information and advice regarding matters of concern relating to municipal government. The Assistant Deputy Minister's office also fosters strong working relationships with municipalities, other organizations and other government departments in support of Manitoba municipalities.

The Division has three separate branches to effectively support this role:

- The Municipal Finance and Advisory Services Branch establishes and maintains a relevant and enabling policy and legislative framework for municipalities across the province, and delivers comprehensive funding support to all 137 Manitoba municipalities in support of their core services, programs and strategic infrastructure projects. The Branch also delivers supports to elected and non-elected municipal officials to build governance and operational and financial capacity, and frequently acts as a liaison between other government departments and municipalities.
- The Assessment Services Branch delivers property assessment services and is responsible for property tax policy, given property tax is a key source of municipal revenue. Assessment Services is responsible for producing assessment notices and property tax statements, which are delivered to all municipalities (excluding the City of Winnipeg).
- The Information Services Branch supports the delivery of Department programs and services through information technology, business delivery systems and technical upgrades to hardware and software. In addition, the Branch plays a dedicated role in supporting the technical needs of Assessment Services.

Within this overall scope of work, the Infrastructure and Municipal Services Division has a mandate to deliver on the following commitments:

- Strengthening the government's basket funding model that provides municipalities with a fair say and unprecedented flexibility over how best to invest provincial funds in their communities. This includes improving the integration of funding delivered to municipalities by other departments and monitoring outcomes to ensure continued value for taxpayer investments.
- Strengthening the government's partnership with the City of Winnipeg and rural municipalities through ongoing dialogue to identify local priorities and alignment with provincial priorities.
- Transforming Municipal Relations service delivery to provide more proactive, timely and relevant services to municipalities and planning districts.
- Reviewing The Municipal Act and other key legislation to provide more flexibility in the exercise of municipal powers, including the ability to enforce their codes of conduct.

## **Municipal Finance and Advisory Services**

The Municipal Finance and Advisory Services Branch supports the building and maintenance of strong municipal governments that can efficiently and effectively respond to their changing environments and serve as the foundation for healthy, viable municipalities.

Support to Manitoba municipalities includes a dynamic funding framework; provision of enabling, flexible legislation and policies and the delivery of advisory supports to elected and non-elected municipal officials. Specific advisory support to municipalities, including education and training, varies widely depending on the capacity and size of the municipality.

### **Principal Activities in 2019/20**

- Provided a relevant and enabling legislative and policy framework, including the provision of basket funding for Manitoba municipalities to support operational needs and critical infrastructure projects.
- Provided capacity-building advisory and consultative services on administrative, governance and financial matters by providing tools and information. This included updates to the annual financial plan (budget) and annual financial statement templates, municipal election material, and updates as needed to the guidebook entitled 'New Elected Officials: Once Elected ... What's Expected'.
- Provided education and training through seminars, presentations and workshops that were delivered to all elected and non-elected officials. Strategic, technical and other forms of assistance were provided to individual municipalities on an as-needed basis.
- Continued to update The Municipal Act Procedures Manual as needed. It is a companion guide to The Municipal Act, and is intended to serve as an administrative resource for municipal officials working with the legislation.
- Continued to support municipalities to address transition issues resulting from amalgamation. This included providing support to municipalities as they moved to a uniform tax structure, detailed financial analysis, tax tools evaluations, and one-on-one meetings with municipal councils and administration.
- Undertook work on the 2017 "Statistical Information for Municipalities in the Province of Manitoba", which provides statistical and financial highlights for Manitoba municipalities. This will be an update to the publication used by municipalities and others for benchmarking, research, and other purposes and is available to download from the Department's website.

- Monitored municipalities' compliance with statutory requirements for financial budgeting, reporting and capital borrowing. The Branch also provided necessary follow-up and support to municipal officials and/or auditors throughout the full financial cycle, including the budgetary process and financial reporting.
- Performed due diligence related to municipal capital borrowing by-laws and special service levy by-laws submitted to The Municipal Board for review and approval. In 2019, Manitoba municipalities undertook \$40.1M in capital borrowing, which was a 56 percent decrease from the \$90.3M borrowed in 2018. The number of borrowing applications also decreased by 56 percent from 63 in 2018 to 28 in 2019.
- Provided financial assistance to support the operating and capital priorities of municipalities.
- Provided \$17.8M grants in lieu of tax payments to municipalities for provincially owned properties located within municipal boundaries.

## **Highlights in 2019/20**

- The Branch delivered comprehensive funding support to all Manitoba municipalities totalling \$313.5M.
- The Branch strengthened the Province's partnership with the Association of Manitoba (AMM) through ongoing dialogue to identify local priorities and alignment with provincial priorities. This included a newly established Manitoba-AMM Working Group on Strategic Collaboration to discuss funding needs, critical policy issues, and key legislative work.
- The Branch continued to strengthen The Municipal Act to provide more flexibility in the exercise of municipal powers, including the ability to enforce their codes of conduct and modernized a number of other legislative provisions to reduce red tape and improve municipal functions.

### 3(a) Municipal Finance and Advisory Services

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<b>Expenditures by Sub-appropriation</b>	<b>Actual 2019/20</b>	<b>Estimate 2019/20</b>		<b>Variance Over/(Under)</b>	<b>Expl. No.</b>
	<b>\$(000s)</b>	<b>FTE</b>	<b>\$(000s)</b>		
Total Salaries	1,026	15.00	912	114	1
Total Other Expenditures	306	0.00	403	(97)	2
<b>Total</b>	<b>1,332</b>	<b>15.00</b>	<b>1,315</b>	<b>17</b>	

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**Explanation Note(s):**

1. The over-expenditure is due to filling of a critical positions.
2. The under-expenditure is due to lower transportation costs and communication related expenditures.

## **Assessment Services**

The Assessment Services Branch provides property assessment services related to 435,427 roll entries, with a total market value of \$100.7B. Property assessments are used by:

- 136 Manitoba municipalities (the City of Winnipeg provides its own assessment services).
- Indigenous and Northern Relations, for areas under its jurisdiction.
- Manitoba Education.
- 36 Manitoba school divisions/districts.

Assessment services include determining the values, classification, and liability to taxation of:

- Real property (land and buildings) in all 136 municipalities outside the City of Winnipeg and all areas under Indigenous and Northern Relations.
- Personal property (equipment) used for gas distribution systems, spurs and railway sidings, oil and gas production, and other personal property in 106 municipalities that impose a personal property tax.
- Business assessment in 18 municipalities that impose a business tax.

The Branch also researches issues related to property valuation; develops policies and procedures for the district offices; liaises with the City of Winnipeg Assessor, and assists businesses, individual property owners, other organizations and other provincial and federal government departments with assessment matters. The Branch provides advice to government on legislative and policy issues related to property assessment.

For additional information on Market Value Assessment, see Appendix A; for additional information on Total School Assessment, see Appendix B.

Assessment Services operates on a cost-recovery basis. Of its total budget, 75 percent is paid by municipalities and 25 percent is recovered from Manitoba Education.

## **Principal Activities in 2019/20**

- Updated the 2020 reassessment rolls to reflect construction and changes in owner, owner address, legal description, subdivision of land or additions to buildings to ensure delivery of an up-to-date, quality assessment roll to municipalities. In total, 21,691 notices were distributed to the affected owners, and a total of over 376,662 changes were recorded for the 2020 rolls.



- Conducted approximately 86,375 property reviews to place new construction and subdivisions on the rolls, verify real estate sales transactions, appeals, general re-inspections and update other property records. The number of reviews fluctuates annually.
- Delivered the preliminary and final 2020 assessment rolls to municipalities. Municipalities use the final assessment roll for property tax purposes.
- Responded to the 1,366 appeals of property assessments filed with the Boards of Revision and the 126 subsequent appeals filed with the Municipal Board.
- Completed 988 Owner Assessor Agreements prior to the Board of Revision.
- Worked towards improving property inspection services, with the goal of maximizing the number of inspections undertaken by assessors each year.
- The Branch completed over 12,800 work items due to new construction and property development, resulting in 9,260 supplementary assessment records totalling more than \$1.0B in market value assessment. The records are provided to municipalities and used to issue in-year supplementary tax notices, resulting in an estimated \$5.6M in annualized tax revenue for municipalities.

## Highlights in 2019/20

- Implemented the 2020 Reassessment, which involved updating all property assessments to reflect April 1, 2018 market values to ensure taxes are equitably distributed based on the assessed value of properties. The new reassessment values come into effect for the 2020 tax year. A total of 435,427 properties province-wide were reassessed and issued new reassessment notices.
- The Branch strengthened relationships with municipalities through a consultation plan developed to communicate new assessments, including:
  - Scheduling tax impact meetings with all municipal councils (except the City of Winnipeg) to provide information on assessment, resulting property tax impacts and tools available to mitigate tax shifts.
  - Ensuring the property assessment system is open and transparent to citizens of Manitoba by:
    - Scheduling 51 open house consultations where property owners discussed their new property assessments with assessors in communities across the province.

- Providing 24-hour access to assessment information through a modern, map-based website where property owners can view more detailed information about their assessment and sales used to determine their assessed value.
- Branch staff streamlined and enhanced the delivery of property inspection services to municipalities and improved value for money by:
  - Utilizing proven and leading technologies such as high resolution oblique-angle air photos to complete desktop property reviews, which are more efficient than physical field inspections and reduce greenhouse gas emissions compared to driving vehicles to properties;
  - Conducting sale verification by using databases from realty service providers to increase efficiencies in the reassessment process. This is done by reducing the number of physical property inspections and resulting emissions; and,
  - Completing enhancements to Manitoba Assessment and Valuation Administration System (MAVAS) and Manitoba Municipalities Online to streamline reporting of supplementary assessments to municipalities, reducing the administrative burden of manual processes and providing improved consistency and flexibility to municipalities.
- The Branch utilized high resolution imagery to complete a desktop review project of over 18,500 properties in seven municipalities in southeastern Manitoba, adding over \$30.0M of assessment to municipal tax rolls.

### 3(b) Assessment Services

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Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Total Salaries	7,030	123.00	9,110	(2,080)	1
Total Other Expenditures	931	0.00	1,193	(262)	2
Assessment Related Enhancement	144	0.00	150	(6)	
Less: Recoverable from Education and Training	(2,576)	0.00	(2,576)	0	
<b>Total</b>	<b>5,529</b>	<b>123.00</b>	<b>7,877</b>	<b>(2,348)</b>	

**Explanation Note(s):**

1. The under-expenditure is due to vacant positions.
2. The under-expenditure is due to lower transportation and travel costs and computer related expenditures, which is in part due to vacancies.

## **Information Systems**

The Information Systems Branch brings business innovation to the Department to facilitate transformation and continuous improvement efforts, improve data accessibility to provide staff with the information and knowledge as required and provide leadership in planning and executing automation projects under the Department's transformation agenda.

The Branch, liaising with Business Technology and Transformation (BTT), ensures information systems and related infrastructure are reliable, well maintained and flexible, and maintains alignment with the Department's goals and objectives through yearly plans and an annual three-year investment planning exercise.

The Branch strives to improve technology utilization throughout the Department by using proven and emerging strategies to reduce costs, minimize redundancy, improve services and reduce security and system failure risks.

### **Principal Activities in 2019/20**

- Supported, operated, and maintained the Manitoba Assessment Valuation and Administration System (MAVAS) to produce annual assessment rolls and notices for municipalities. Enhancements were made to ensure the technology supporting these business processes remains current.
- Supported, operated, and maintained the Manitoba Property Tax System to prepare annual property tax statements and related reports for municipalities.
- Maintained public accessibility to Manitoba Assessment Online, which provides the general public, municipalities and subscribers access to assessment data via the website.
- Maintained a help desk function for internal system users as well as a help desk function for external users of the Manitoba Municipalities Online database.
- Continued to enhance Manitoba Municipalities Online, which provides secure website access to municipal administrators for information and services provided by the Department. This included improving the administrative processes for Gas Tax Reporting and grant programs.
- Branch staff reviewed technology such as drones, pictometry and field level computing to improve the efficiency of assessing properties.
- Branch staff continued to deliver data to stakeholders and partners through the development of interfaces between systems of all parties involved.

## Highlights in 2019/20

- Branch staff planned and produced more than 400,000 property tax statements for municipal distribution generating approximately \$500.0M in revenue for local governments. These went to all Manitoba properties (excluding properties in the City of Winnipeg and the City of Brandon).
- Organized, produced, and distributed the 2019 property assessment notices and assessment rolls for all Manitoba properties (excluding properties within the City of Winnipeg) for the province-wide biennial reassessment.
- Enhanced Manitoba Municipalities Online, providing an electronic submission of Disaster Financial Assistance forms on behalf of EMO.
- Enhanced Manitoba Assessment Online by improving the maps content/data and interface for subscribers, municipalities, government users and the general public.

### 3(c) Information Systems

Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Total Salaries	1,177	8.30	1,184	(7)	
Total Other Expenditures	1,027	0.00	1,120	(93)	1
Less: Recoverable from Education and Training	(472)	0.00	(472)	0	
<b>Total</b>	<b>1,732</b>	<b>8.30</b>	<b>1,832</b>	<b>(100)</b>	

#### Explanation Note(s):

1. The under-expenditure is mainly due to lower operating supplies costs.

# The Manitoba Water Services Board

The Manitoba Water Services Board mandate is to assist municipalities with the development of sustainable water and sewer infrastructure, including:

- water supply, treatment, storage and distribution
- collection and treatment of sewage
- the disposal of treated effluent and waste sludge in an environmentally sustainable manner
- provision of drought resistant, safe water supplies to rural residents for domestic and livestock needs

The Board operates on a cost-recovery basis and its annual staff budget is recovered through project management services provided.

## Principal Activities in 2019/20

- Entered into cost sharing agreements with municipalities and water cooperatives to deliver sustainable water and wastewater infrastructure that enhances economic development while improving public health and minimizing environmental concerns.
- Operated a number of water supply and treatment facilities on behalf of the municipalities and water cooperatives. Operation and maintenance costs are recovered through wholesale water rates.
- Played a major role in implementing water and wastewater projects funded under Canada-Manitoba agreements, namely the New Building Canada Fund and Clean Water and Wastewater Fund.
- Played a lead role in developing sustainable water and wastewater infrastructure and provided project management for major infrastructure projects for other departments as requested.
- Conducted feasibility studies and environmental impact assessments for developing regional infrastructure

## Highlights in 2019/20

- As of March 31, 2020, The Manitoba Water Services Board initiated 43 new cost-shared agreements comprised of feasibility studies, final design drawings and construction. Under the Board's Water and Sewer funded programs, the Board initiated construction activity of approximately \$30.9M.
- Board staff provided technical and operational support to six regional water supply cooperatives and four municipally owned water plants.
- The Board provided project management services, subject to available staff capacity, to Parks Branch, Build Canada, and Indigenous and Northern Relations.
- Major projects under design/construction/completed during 2019/20 include:
  - 13.0M Town of Beausejour – Water Treatment Plant (Design)
  - \$1.7M Cartier Regional Water Co-op – Headingley Raw Water Pond Rip Rap
  - \$2.1M Municipality of Pembina – LaRiviere Lagoon Upgrades
  - \$5.0M City of Portage – Phase 2A Water Treatment Plant Upgrades
  - \$16.0M City of Portage – Poplar Bluff Industrial Park Reservoir/Pumphouse (Design)
  - \$3.3M RM of Rhineland – Plum Coulee Reservoir/Pumphouse (Design)
  - \$15.0M RM of Rosser – CentrePort Industrial Park Watermains and Low Pressure Sewer
- Project management services were provided to 12 Parks Branch, ten Indigenous and Northern Relations and 20 Canada-Manitoba water and wastewater funded projects, including the Town of Neepawa (\$4.4M), Rural Municipality of Taché (\$10.3M), City of Selkirk (\$35.2M) and City of Thompson (\$36.0M).

## 2019/20 Service Volumes

Total Clients Served	Provincial Grants (\$000s)	Explanation No.
61 Municipalities	15,824	1, 2

### Explanation(s):

1. Provincial grants enable The Manitoba Water Services Board to carry out sewer and water projects totalling about \$30.9M.
2. During 2019/20, The Manitoba Water Services Board also carried out sewer and water projects totalling about \$57.1M for Conservation and Climate - Parks Branch, Indigenous and Northern Relations, Clean Water and Wastewater Fund projects, and Building Canada Fund projects including the Cartier Regional Water Co-op expansion.

### 3(d) Manitoba Water Services Board

Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Total Salaries	2,460	0.00	2,520	(60)	
Total Other Expenditures	138	0.00	191	(53)	1
Water and Sewer Projects	15,824	0.00	15,824	0	
Less: Recoverable from Funding to Municipalities and Related Grants	(15,824)	0.00	(15,824)	0	
<b>Total</b>	<b>2,598</b>	<b>0.00</b>	<b>2,711</b>	<b>(113)</b>	

### Explanation Note(s):

1. The under-expenditure is due to lower transportation costs, communications costs, and other supplies expenditures.



# Financial Assistance

## Funding to Municipalities and Related Grants

The Province of Manitoba continued to provide comprehensive funding support to the City of Winnipeg and rural municipalities, delivered through the Strategic Municipal Investment Fund – the Province of Manitoba’s basket funding model.

Funding included Municipal Operating support to address key service priorities and core programs, and Municipal Infrastructure funding to address strategic capital projects. The Department of Municipal Relations and other departments, including Manitoba Strategic Infrastructure Secretariat and Manitoba Infrastructure, administer capital funding.

In addition, Public Safety funding is provided to the City of Winnipeg and rural municipalities to support urban policing services. This funding is administered by Manitoba Justice.

## Strategic Municipal Investment Fund

The Province’s main funding arrangement for Manitoba municipalities is set in provincial legislation – The Municipal Taxation and Funding Act. Amendments to this act in 2017 facilitated the creation of the new basket funding approach and enables government to set funding levels on an annual basis to ensure funding is sustainable.

The basket model, delivered through the Strategic Municipal Investment Fund, has streamlined and simplified the delivery of grants. Funding through this model to support general operations is unconditional, which provides municipalities with unprecedented flexibility to allocate funding based on local needs and emerging priorities. Funding for infrastructure is also based on a ‘fair say’ approach, with projects determined based on shared priorities for the protection and development of vital municipal and community assets.

## Strategic Municipal Investment Fund – City of Winnipeg

Funding support for the City of Winnipeg provided through the Strategic Municipal Investment Fund in 2019/20 was delivered through the following component programs:

**Municipal Operating** – A total of \$121.2M to support the delivery of City programs and services.

**Municipal Infrastructure** – Grant payments of up to \$136.6M towards new and existing project commitments, administered by the Manitoba Strategic Infrastructure Secretariat. Payments were advanced for select projects. For others, payments were issued based on eligible claims for costs incurred by the end of the fiscal year. This included funding towards Accelerated Local and Regional Street Renewal, Bus Rapid Transit Phase II, and other projects support by the Public Transit Infrastructure Fund and Clean Water and Wastewater Fund.

## **Strategic Municipal Investment Fund – Other Municipalities**

Funding support for municipalities outside the City of Winnipeg was provided through the Strategic Municipal Investment Fund in 2019/20 and delivered through the following component programs:

**Municipal Operating** – A total of \$49.8M to support the delivery of municipal programs and services.

Overall operating funding also included up to \$1.7M for rural handi-transit services provided through the Mobility Disadvantaged Transportation Program. This program supports the operation of 70 handi-van services in 163 communities in Manitoba to enable mobility-disadvantaged citizens to live more independently. Operating funding available to sponsoring municipalities under this program includes:

- One-time start-up grants of \$6.0K to assist sponsoring municipalities with the establishment of new handi-van services.
- Annual operating grants based on 37.5 percent of gross eligible operating expenses (maximum of \$20.0K for communities with one vehicle or \$30.0K for those with more than one vehicle).
- A Regional Incentive Grant, which provides additional funding support to eligible municipalities that sponsor handi-transit services operating in two or more municipalities.

**Municipal Infrastructure** – Grant payments of up to \$38.7M towards new and existing project commitments. Payments were made based on eligible claims for costs incurred by the end of the fiscal year. This included support for:

- Water/Sewer – Funding of \$15.8M to support safe and sustainable water and/or sewage treatment facilities, administered by The Manitoba Water Services Board.

- Canada-Manitoba Agreements – Progress payments totalling \$22.9M for various infrastructure projects supported by the Provincial Territorial Infrastructure Component Program, Clean Water and Wastewater Fund, and Public Transit Infrastructure Fund, administered by the Manitoba Strategic Infrastructure Secretariat. Payments are provided to approved projects as construction progresses to completion.

#### 4(a) Funding to Municipalities and Related Grants

Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Funding to Municipalities and Related Grants	321,436	0.00	322,078	(642)	
<b>Total</b>	<b>321,436</b>	<b>0.00</b>	<b>322,078</b>	<b>(642)</b>	

## Grants to Municipalities in Lieu of Taxes

Grants in lieu of taxes are paid to municipalities for provincially owned properties located within local government boundaries. Grants equivalent to school and municipal taxes are paid on all provincial properties except those that are exempt.

### Grants in Lieu Paid

	2018/19 \$(000s)	2019/20 \$(000s)
Municipalities outside Winnipeg	10,049	10,216
City of Winnipeg	7,347	7,421
Northern Affairs	168	169
Agricultural Refunds	(36)	(46)
<b>Municipalities and Northern Communities</b>	<b>17,528</b>	<b>17,760</b>

### 4(b) Grants to Municipalities in Lieu of Taxes

Expenditures by Sub-appropriation	Actual 2019/20	Estimate 2019/20		Variance Over/(Under)	Expl. No.
	\$(000s)	FTE	\$(000s)		
Grants	17,760	0.00	17,508	252	1
Less: Recoverable from other appropriations	(17,296)	0.00	(17,297)	1	
<b>Total</b>	<b>464</b>	<b>0.00</b>	<b>211</b>	<b>253</b>	

### Explanation Note(s):

1. The over-expenditure is due to higher than originally projected GIL requirements. There was an increase in the general mill rate in the City of Flin Flon impacting two provincial properties, while the RM of Kelsey and Municipality of Roblin implemented special services levies, which were not anticipated or budgeted for.

# Financial Information Section

## Part A - Operating Expenditure Municipal Relations Reconciliation Statement

<b>Details</b>	<b>2019/20 Estimates \$(000s)</b>
2019/20 Main Estimates	359,511
<b>Transfer from:</b>	
- Conservation and Climate	2,531
<b>Transfer to:</b>	
- Economic Development and Trade	(79)
<b>Allocation of funds from:</b>	
- Enabling Appropriations	850
- Internal Service Adjustments	16,964
<b>Estimates of Expenditure 2019/20 (Adjusted)</b>	<b>379,777</b>

## Department of Municipal Relations

### Expenditure Summary

For the fiscal year ended March 31, 2020 with comparative figures for the previous fiscal year (\$000s)

Estimate 2019/20	Appropriation	Actual 2019/20	Actual 2018/19	Increase (Decrease)	Expl. No.
	<b>1. Administration and Finance</b>				
42	<b>(a) Minister's Salary</b>	41	42	(1)	
	<b>(b) Executive Support</b>				
739	(1) Salaries and Employee Benefits	852	785	67	
112	(2) Other Expenditures	81	74	7	
851		933	859	74	
	<b>(c) Financial and Administrative Services</b>				
645	(1) Salaries and Employee Benefits	496	523	(27)	
139	(2) Other Expenditures	105	123	(18)	
784		601	646	(45)	
	<b>(d) Municipal Board</b>				
733	(1) Salaries and Employee Benefits	749	677	72	
118	(2) Other Expenditures	119	131	(12)	
851		868	808	60	
	<b>(e) Francophone Affairs Secretariat</b>				
2,042	(1) Salaries and Employee Benefits	2,051	2,795	(744)	1
1,574	(2) Other Expenditures	1,473	1,099	374	2
(235)	(3) Less: Recoverable from other Expenditures	(215)	(213)	(2)	
5,909		5,752	6,036	(284)	
5,909	<b>13-1</b>	5,752	6,036	(284)	

Estimate 2019/20	Appropriation	Actual 2019/20	Actual 2018/19	Increase (Decrease)	Expl. No.
<b>2. Community Planning and Development</b>					
<b>(a) Community Planning</b>					
4,036	(1) Salaries and Employee Benefits	3,322	3,403	(81)	
638	(2) Other Expenditures	361	383	(22)	
4,674		3,683	3,786	(103)	
<b>(b) Community Development</b>					
4,147	(1) Salaries and Employee Benefits	3,486	3,514	(28)	
1,548	(2) Other Expenditures	988	567	421	3
31,265	(3) Community Development Program	40,809	25,501	15,308	4
(3,790)	(4) Less: Recoverable from Education and Training	(3,790)	(3,790)	0	
37,844		45,176	29,578	15,598	
37,844	<b>13-2</b>	45,176	29,578	15,598	

### 3. Municipal Capacity and Assessment

#### (a) Municipal Finance and Advisory Services

912	(1) Salaries and Employee Benefits	1,026	1,156	(130)	
403	(2) Other Expenditures	306	225	81	5
1,315		1,332	1,381	(49)	

#### (b) Assessment Services

9,110	(1) Salaries and Employee Benefits	7,030	7,080	(50)	
1,193	(2) Other Expenditures	931	1,019	(88)	
150	(3) Assessment Related Enhancement	144	143	1	
(2,576)	(4) Less: Recoverable from Education and Training	(2,576)	(2,540)	(36)	
7,877		5,529	5,702	(173)	

	<b>(c) Information Systems</b>				
1,184	(1) Salaries and Employee Benefits	1,177	1,055	122	
1,120	(2) Other Expenditures	1,027	907	120	
(472)	(3) Less: Recoverable from Education and Training	(472)	(484)	12	
1,832		1,732	1,478	254	
	<b>(d) Manitoba Water Services Board</b>				
2,520	(1) Salaries and Employee Benefits	2,460	2,309	151	
191	(2) Other Expenditures	138	134	4	
15,824	(3) Water and Sewer Projects	15,824	13,823	2,001	6
(15,824)	(4) Less: Recoverable from Funding to Municipalities and Related Grants	(15,824)	(13,824)	(2,000)	6
2,711		2,598	2,442	156	
<b>13,735</b>	<b>13-3</b>	<b>11,191</b>	<b>11,003</b>	<b>188</b>	
<b>4. Financial Assistance</b>					
322,078	<b>(a) Funding to Municipalities and Related Grants</b>	321,436	313,848	7,588	7
	<b>(b) Grants to Municipalities in Lieu of Taxes</b>				
17,508	(1) Grants	17,760	17,528	232	
(17,297)	(2) Less: Recoverable from other appropriations	(17,296)	(16,828)	(468)	
211		464	700	(236)	
<b>322,289</b>	<b>13-4</b>	<b>321,900</b>	<b>314,548</b>	<b>7,352</b>	
<b>379,777</b>	<b>Department Total</b>	<b>384,019</b>	<b>361,165</b>	<b>22,854</b>	<b>7</b>



**Explanation Note(s):**

1. The year over year variance reflects a decrease of 11.00 Translation Services FTEs, effective April 1, 2019 as part of transition to a new and more productive service delivery model.
2. The year over year variance reflects increased freelance translation services expenditures. Effective April 1, 2019, Translation Services underwent a restructuring in their translation services model.
3. The year over year variance is mainly due to expenditures for the Manitoba Go grants online project.
4. The year over year variance is mainly due to payments for The Winnipeg Foundation.
5. The year over year variance is mainly due to more communication expenditures, and legal fees relating to Leaf Rapids review, Codes of Conduct for council regulations, and other Provincial Municipal support services general matters.
6. The year over year variance reflects an increase in budgeted funding for Water and Sewer projects, and its related recoveries from appropriation 13-4a Funding to Municipalities and Related Grants.
7. The year over year variance is mainly due to payments for the Manitoba Museum, The Winnipeg Art Gallery, St. James Civic Centre and Assiniboine Park Conservancy commitments.

## Department of Municipal Relations

### Revenue Summary by Source

For the fiscal year ended March 31, 2020 with comparative figures for the previous fiscal year

Actual 2018/19	Actual 2019/20	Increase (Decrease)	Source	Actual 2019/20	Estimate 2019/20	Variance	Expl. No.
<b>Government of Canada</b>							
0	0	0	Minority Language Education and Second Language Instruction	0	77	(77)	1
<b>Other Revenue</b>							
781	993	212	(a) Fees	993	935	58	
10,262	10,162	(100)	(b) Cost Recovery from Municipalities	10,162	12,401	(2,239)	2
123	47	(76)	(c) Translation Services Fees and Sundry	47	110	(63)	
1	10	9	(d) Sundry	10	17	(7)	
<b>11,167</b>	<b>11,212</b>	<b>45</b>	<b>Subtotal</b>	<b>11,212</b>	<b>13,540</b>	<b>(2,328)</b>	
<b>Other Sources</b>							
57	255	198	French Language Services	255	0	255	
<b>11,224</b>	<b>11,467</b>	<b>243</b>	<b>Total Revenue</b>	<b>11,467</b>	<b>13,540</b>	<b>(2,073)</b>	

#### Explanation Note(s):

1. The variance is due to the completion of this initiative in the 2017/18 fiscal year.
2. The variance is primarily due to vacant recoverable positions in Assessment Services.

## Department of Municipal Relations

### Five-Year Expenditure and Staffing Summary by Appropriation

For years ending March 31, 2016 – March 31, 2020

#### Actual/Adjusted Expenditures (\$000s)

		2015/16		2016/17		2017/18		2018/19		2019/20	
		FTE	\$(000s)	FTE	\$(000s)	FTE	\$(000s)	FTE	\$(000s)	FTE	\$(000s)
13-1	Administration and Finance	78.10	6,914	76.10	6,673	74.10	6,147	64.10	6,036	53.10	5,752
13-2	Community Planning and Development	95.50	37,048	112.50	30,412	109.50	26,208	104.40	29,578	103.60	45,176
13-3	Municipal Capacity and Governance	158.30	14,996	149.30	11,554	147.30	11,184	146.30	11,003	146.30	11,191
13-4	Financial Assistance	0.00	323,322	0.00	320,675	0.00	316,011	0.00	314,548	0.00	321,900
<b>Total</b>	<b>Municipal Relations</b>	<b>331.90</b>	<b>382,280</b>	<b>337.90</b>	<b>369,314</b>	<b>330.90</b>	<b>359,550</b>	<b>314.80</b>	<b>361,165</b>	<b>303.00</b>	<b>384,019</b>

#### Explanation Note(s):

- \* Adjusted figures reflect historical data on a comparable basis in those appropriations affected by re-organization, during the years under review.

# Performance Reporting – Indicators Progress Against Priorities

## **English Introduction**

The following section provides information on key performance measures for the Department for the 2019/20 reporting year. All Government of Manitoba departments include performance measures in their Annual Reports to complement the financial results and provide Manitobans with meaningful and useful information about government activities and their impact on the province and its citizens.

## **French Introduction**

La section ci-dessous fournit de l'information sur certaines mesures clés de performance relativement aux activités du ministère pendant l'année 2019/20. L'ensemble des ministères du gouvernement du Manitoba font état de mesures de performance dans leurs rapports annuels pour ajouter aux données sur les résultats financiers et mettre à la disposition des Manitobains et Manitobaines des renseignements valables et utiles sur les activités du gouvernement et leurs retombées pour la province et sa population.

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2019/20 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/ RECENT ACTIONS/ REPORT LINKS
<p><b>Outcome:</b> Supporting community development efforts in communities across Manitoba.</p> <p><b>Indicators:</b> Number of program grants approved under the Building Sustainable Communities (BSC) Program.</p> <p>Number of capital projects approved.</p> <p>Number of on-site planning and technical facility consultations provided.</p>	<p>Community organizations that initiate local community development projects add to the quality of life in communities and serve to leverage additional funds to support long-term revitalization.</p> <p>Sustainable community facilities provide social, recreation, and wellness benefits to Manitobans.</p>	<p>2018/19 was the first year the BSC Program grants were accessed through a single portal.</p> <p>The 2019/20 BSC Program saw 561 applications requesting funding of \$18.0M.</p>	<p>The 2019/20 BSC Program approved 227 projects for up to \$7.79M in provincial support. These projects represent a total planned community development investment of \$23.3M across Manitoba.</p> <p>The 2019/20 BSC Program approved funding for 190 capital projects.</p> <p>Over 180 on-site planning and technical consultations were delivered to over 170 community groups.</p>	<p>Requests for support from community organizations continued to be strong.</p> <p>The demand continued to be strong for locally initiated community projects.</p>	<p>Community organizations continued to seek advice from technical support staff on projects.</p> <p>Funding enabled and promoted enhanced community partnerships and maintained capacity for the community organizations.</p>

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2019/20 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/ RECENT ACTIONS/ REPORT LINKS
<p><b>Outcome:</b> Capacity of Manitoba community foundations to support local initiatives.</p> <p><b>Indicators:</b> Number of endowment funds established under the Heritage Trust program.</p> <p>Growth in the value of the Heritage Trust endowment funds.</p> <p>Growth in the unrestricted funds among Manitoba community foundations.</p>	<p>This will allow local communities to be more self-sustaining.</p>	<p>2014/15: In 2014, 39 Community Foundations received donations.</p> <p>2016/17: In 2016, the Endow Manitoba 24 Hour Challenge raised \$497,116.</p> <p>The Heritage Trust program was initiated in 2016 - Zero Heritage Trust Endowment funds established.</p> <p>2017/18: In 2017, the province began its support of the Endow Manitoba 24 Hour Challenge.</p> <p>2018 was the first year all 54 Community Foundations received a donation as part of the Endow Manitoba 24 Hour challenge.</p>	<p>To March 31, 2020, 50 Heritage Trust endowment funds had been established with a fund balance of \$2,277,309. The Manitoba government's funding commitment for this initiative was \$538,524.</p> <p>2019/20: The Endow Manitoba 24-Hour Giving Challenge raised over \$1.0M and all of Manitoba's 54 community foundations received donations.</p>	<p>The number of Community Foundations receiving donations through the Endow Manitoba 24 Hour Giving Challenge has increased year over year for the previous 5 years.</p> <p>The total value of the donations received including matching funds from The Winnipeg Foundation and Province of Manitoba increased from \$210,601 in 2014 to \$1,010,386 in 2019.</p>	

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2019/20 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/ RECENT ACTIONS/ REPORT LINKS
<p><b>Outcome:</b> Municipalities are planning the protection and efficient use and re-use of their renewable and non-renewable resources.</p> <p><b>Indicator:</b> Development plans that have undergone a full review and have been approved by the Province.</p>	<p>Development plans provide a framework to direct sustainable land use and development in a municipality or planning district through maps, policies, and statement of physical, social, environmental and economic objectives.</p> <p>Land use planning is the foundation upon which communities build economic opportunities, protect the environment, and improve the quality of life for their citizens.</p>	<p>Development plan by-laws in effect as of March 31, 2014.</p>	<p>For the fiscal year ending March 31, 2020, twelve development plans governing land use in one local government district, six municipalities and five planning districts(which, when combined account for fourteen municipalities) completed full reviews approved by the Province:</p> <ul style="list-style-type: none"> <li>- The Local Government District of Pinawa, the Town of Niverville, the City of Steinbach and the Rural Municipalities of De Salaberry, Hanover, Whitehead and Oakland-Wawanesa;</li> <li>- Lakeshore Planning District (comprised of the Rural Municipalities of Dauphin and Lakeshore, Municipality of Mossey River and the City of Dauphin);</li> </ul>	<p>Number of municipalities and planning districts with updated development plans is increasing.</p>	<p>For the fiscal year ending March 31, 2020, twelve development plans governing land use in one local government district, six municipalities and five planning districts completed full reviews approved by the province.</p>

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2019/20 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/ RECENT ACTIONS/ REPORT LINKS
			<ul style="list-style-type: none"> <li>- Whitemouth-Reynolds Planning District (comprised of the Rural Municipalities of Whitemouth and Reynolds);and</li> <li>- Tri-Roads Planning District (comprised of the Rural Municipalities of Riding Mountain West and Russell-Binscarth);</li> <li>- Portage la Prairie Planning District (comprised of the City of Portage la Prairie and the Rural Municipality of Portage la Prairie); and</li> <li>- South Central Planning District (comprised of the Rural Municipality of Victoria and the Municipalities of Norfolk Treherne, Lorne and Louise)</li> </ul>		



WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2019/20 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/ RECENT ACTIONS/ REPORT LINKS
<p><b>Outcome:</b> The long-term financial viability of municipalities (excluding the City of Winnipeg)</p> <p><b>Indicator:</b> The ability of municipalities to comply with legislated filing timeframes for tax levy by-laws.</p>	<p>Municipalities that are financially viable are able to deliver services efficiently and effectively to citizens.</p>	<p>In 2003, 80 percent of municipalities had filed their tax levy by-law with the Minister by the legislated date.</p>	<p>In 2019, 88 percent of municipalities filed their tax levy by-law with the Minister by June 15, the legislated deadline under The Municipal Act.</p>	<p>The percentage of municipalities filing by the legislated date remains comparable to previous years since 2016, with average filings by the legislated deadline of 91 percent over that period.</p>	<p>Although The Municipal Act does not define “financial viability”, there are legislative requirements that if consistently not met, indicate financial management stress.</p> <p>By July 15, 2019, 96 percent of municipalities filed their tax levy by-laws.</p>

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<p><b>Outcome:</b> Satisfaction of property owners with the assessment of their properties (made by the Provincial Municipal Assessor).</p> <p><b>Indicator:</b> Rate of assessment appeals. A low appeal rate indicates ratepayer satisfaction with the assessment of their property.</p>	<p>All property owners have the right to appeal their assessments to the Board of Revision if they believe the assessed value of their property does not reflect the market value of their property (as of the reference date).</p>	<p>In the 2002 reassessment, 0.7 percent of assessment roll entries were appealed to the Board of Revision.</p>	<p>In the 2020 reassessment, 0.3 percent of assessment roll entries were appealed to the Board of Revision.</p>	<p>The appeal rate is consistent with previous years.</p>	<p>Under The Municipal Assessment Act, every municipality must have a Board of Revision.</p> <p>The Provincial Municipal Assessor is responsible for delivery of assessment services to all municipalities except the City of Winnipeg, which is responsible for delivery of its own assessment services.</p>

WHAT IS BEING MEASURED AND USING WHAT INDICATOR?	WHY IS IT IMPORTANT TO MEASURE THIS?	WHERE ARE WE STARTING FROM (BASELINE MEASUREMENT)?	WHAT IS THE 2019/20 RESULT OR MOST RECENT AVAILABLE DATA?	WHAT IS THE TREND OVER TIME?	COMMENTS/ RECENT ACTIONS/ REPORT LINKS
<p><b>Outcome:</b> Access to clean drinking water and high quality wastewater treatment meeting current regulations.</p> <p><b>Indicator:</b> Recorded project benefits from federal/provincial cost-shared infrastructure programming in the category of water and wastewater.</p>	<p>Recorded benefits from federal/provincial cost-shared infrastructure programming demonstrate funds are being spent on projects that contribute to long-term economic growth, a clean environment, and strong communities. The success of the projects under these programs hinges on the cooperative relationships between all three levels of government.</p>	<p>In 2018/19, The Manitoba Water Services Board entered into 26 project management agreements and completed \$40.6M of construction activity.</p>	<p>In the 2019/20 fiscal year, under The Manitoba Water Services Board Water and Sewer Program, the realized benefits and outcomes for projects completed are reported as follows:</p> <ul style="list-style-type: none"> <li>- Board entered into 43 cost-sharing agreements with municipalities and completed \$30.9M of construction activity.</li> <li>- Water supply and water treatment upgrades to meet growing populations and drinking water standards.</li> <li>- Numerous studies, designs and environmental approvals, which will allow municipalities to apply for Board or Investing in Canada Infrastructure Program funding.</li> </ul>	<p>The expectation is an increase in the amount of households and residents who benefit from water and wastewater upgrades meeting regulations.</p>	<p>During the 2019/20 fiscal year, 30 new capital projects estimated at \$62.4M were approved under the Board's 5-year capital plan. This approval will ensure planning and design functions continue for water and sewer projects in rural Manitoba.</p>

## Regulatory Accountability and Red Tape Reduction

Manitoba Municipal Relations is committed to implementing the principles of regulatory accountability as set out in [The Regulatory Accountability Act](#). The Department works to achieve balance with regulatory requirements, identify the best options for them, assess their impact and incorporate them in Department activities, programs and in the development of all regulatory instruments.

A regulatory requirement is a requirement in a regulatory instrument for a person to take an action in order to

- access a program or service offered by the government or a government agency;
- carry on business; or
- participate in a regulated activity.

Regulatory accountability provides a framework to create a transparent, efficient and effective regulatory system. Red tape reduction aims to remove the regulatory requirements that are unclear, overly prescriptive, poorly designed, redundant, contradictory or antiquated. Not all regulatory requirements create red tape.

### Regulatory Requirements

	<b>Baseline (Apr 1, 2016)</b>	<b>2016/17 (Mar 31, 2017)</b>	<b>2017/18 (Mar 31, 2018)</b>	<b>2018/19 (Mar 31, 2019)</b>	<b>2019/20 (Mar 31, 2020)</b>
Total number of regulatory requirements	34,625	34,628	24,708	24,700	43,882

**Note:** The 2019/20 figure includes changes to regulatory requirements that do not reflect the actual change in regulatory requirements brought about by the department in the fiscal year.

Specifically, the reorganization resulted in changes to the departmental structure whereby divisions, related programs, regulatory instruments and their corresponding regulatory requirements previously owned by other departments or by Finance were transferred both in and out of the department.

These transfers resulted in:

- an increase of 21,159 from former Growth, Enterprise and Trade.
- a decrease of 636 to Economic Development and Training.

The department's count for the period resulting from its own regulatory activity is 23,359. By comparison with the 2018/19 count of 24,700, the count for 2019/20 of

23,359 (resulting from the Department's own regulatory activities) represents a decrease of 1,341.

Additional information is provided in the 2019/2020 Manitoba Regulatory Accountability Report.

## **Achievements:**

The Department's achievements in reducing regulatory requirements and eliminating red tape, as well as providing municipalities with the ability to enforce their codes of conduct in 2019, included the projects described below:

### **2018/19 Legislative Session**

- Bill 14 – The Reducing Red Tape and Improving Services Act, 2019 received Royal Assent on June 3, 2019. This Omnibus Bill includes amendments to The Municipal Act to enable municipalities obtain an order from a Justice of the Peace to enter onto a property for by-law enforcement or to test utility meters as an additional option to the current process of applying to the courts. Amendments will result in a less onerous process for municipalities to follow when accessing property to perform inspections or enforcement, and is generally quicker and cheaper than applying to the courts. Furthermore, this Bill will remove the requirement for Lieutenant Governor in Council approval to pay city grants, under The City of Winnipeg Charter. This requirement is an extra layer of approval that is deemed unnecessary as grants to Winnipeg are approved by Treasury Board and Cabinet through the annual Estimates process, and authorized under The Appropriation Act.
- Bill 2 – The Municipal Amendment Act (Strengthening Codes of Conduct for Council Members) received Royal Assent on June 3, 2019, and comes into force on November 1, 2020. The Act requires all municipalities to have a code of conduct by-law in place that meets the minimum requirements set out in the Council Members' Codes of Conduct regulation. The Council Members' Codes of Conduct regulation, which will come into effect concurrently with the Act, defines the expectations of council codes of conduct, establishes a process for complaints, expands the actions that municipalities can take to address violations, and establishes a process for appeals.
  - The regulation strengthens municipal codes of conduct and protections for municipal elected officials. Focused on prevention and the promotion of good governance, the regulation clearly defines expectations of respectful conduct by council members, and establishes standardized processes for addressing instances of inappropriate conduct by council members.

- The regulation aligns with the government-wide priority to address instances of disrespectful behaviour, sexual harassment, harassment and/or bullying, building on previous initiatives including the new Respectful Workplace Policy: Addressing and Preventing Sexual Harassment, Harassment and Bullying for Manitoba government employees, and the Respectful Workplace Policy for members of Manitoba's Legislative Assembly.
- These requirements demonstrate Manitoba's commitment to strengthening the protections for all elected municipal officials.

## **2019/20 Legislative Session**

- Bill 29 – The Municipal Statutes Amendment Act, which was introduced on March 9, 2020, proposes changes to eight acts that amend a number of aspects of legislation regarding municipal elections, council composition and efficiencies relating to municipal taxation. These proposed amendments will also redefine municipal borrowing to apply only to real property in an effort to reduce red tape, and improve regulatory accountability to lower the cost of complying with requirements on municipalities. These changes are the result of municipal requests and consultations that the Manitoba government has had with various stakeholders. This Bill continues to respect councils' authority and autonomy in making decisions, and municipalities will be provided with templates, tools and other supports for related processes.
- Bill 2 – The Retail Business Hours of Operations Act, which was introduced on November 22, 2019, repeals The Retail Businesses and Holiday Closing Act to allow a retail business to be open during any hours on Sunday or Statutory holidays, unless a municipality establishes restrictions, by by-law, on retail business operations. Municipalities will be given the authority to pass their own by-laws to suit their local circumstances.
- Bill 200 – The Municipal Assessment Amendment Act, which was introduced on November 22, 2019 (and received Royal Assent on April 15, 2020), exempts veterans' associations from payment of municipal property taxes in Manitoba. This amendment ensures that all associations across the province will benefit from the exemption.

## The Public Interest Disclosure (Whistleblower Protection) Act

The Public Interest Disclosure (Whistleblower Protection) Act came into effect in April 2007. This law gives employees a clear process for disclosing concerns about significant and serious matters (wrongdoing) in the Manitoba public service, and strengthens protection from reprisal. The Act builds on protections already in place under other statutes, as well collective bargaining rights, policies, practices and processes in the Manitoba public service.

Wrongdoing under the Act may be: contravention of federal or provincial legislation; an act or omission that endangers public safety, public health or the environment; gross mismanagement; or, knowingly directing or counselling a person to commit a wrongdoing. The Act is not intended to deal with routine operational or administrative matters.

A disclosure made by an employee in good faith, in accordance with the Act, and with a reasonable belief that wrongdoing has been or is about to be committed is considered to be a disclosure under the Act, whether or not the subject matter constitutes wrongdoing. All disclosures receive careful and thorough review to determine if action is required under the Act, and must be reported in a Department's Annual Report in accordance with Section 18 of the Act.

During the 2019/20 fiscal year there were no issues/matters pertaining to any section of this Act.

The following is a summary of disclosures received by Manitoba Municipal Government for fiscal year 2019/20:

<b>Information Required Annually (per Section 18 of The Act)</b>	<b>Fiscal Year 2019/20</b>
The number of disclosures received, and the number acted on and not acted on. Subsection 18(2)(a)	<b>NIL</b>
The number of investigations commenced as a result of a disclosure. Subsection 18(2)(b)	<b>NIL</b>
In the case of an investigation that results in a finding of wrongdoing, a description of the wrongdoing and any recommendations or corrective action taken in relation to the wrongdoing, or the reasons why no corrective action was taken. Subsection 18(2)(c)	<b>NIL</b>

# **APPENDICES**



## Appendix A – Market Value Assessment – Provincial Totals

At the end of the calendar year, the Assessment Branch delivers final assessment rolls to all municipalities excluding the City of Winnipeg. The market value of all assessment in Manitoba as shown on these rolls is aggregated in the table below.

<b>Roll Type / Year</b>	<b>RURAL \$</b>	<b>VILLAGES \$</b>	<b>TOWNS \$</b>	<b>CITIES \$</b>	<b>L.G.D.S. \$</b>	<b>INDIGENOUS / NORTHERN AFFAIRS \$</b>	<b>TOTAL \$</b>
Business							
<b>2020</b>	63,136,200	0	13,149,600	85,356,100	965,200	1,282,400	163,889,500
<b>2019</b>	60,348,500	0	13,170,400	78,077,200	992,500	1,339,300	153,927,900
Change	2,787,700	0	(20,800)	7,278,900	(27,300)	(56,900)	9,961,600
Personal							
<b>2020</b>	1,220,922,300	971,300	23,809,100	52,958,000	0	264,300	1,298,925,000
<b>2019</b>	1,071,429,800	906,300	22,348,700	49,267,600	0	249,500	1,144,201,900
Change	149,492,500	65,000	1,460,400	3,690,400	0	14,800	154,723,100
Real (T)							
<b>2020</b>	70,753,591,370	261,235,300	5,117,893,600	13,543,092,400	167,607,900	202,532,300	90,044,952,870
<b>2019</b>	65,530,813,507	260,129,200	4,963,257,600	12,950,334,440	176,184,200	201,917,300	84,082,636,247
Change	5,222,777,863	1,106,100	154,636,000	592,757,960	(8,576,300)	615,000	5,962,316,623
Real (G)							
<b>2020</b>	1,753,419,500	1,807,000	233,437,200	579,753,100	6,093,500	96,660,500	2,670,170,800
<b>2019</b>	1,640,216,300	1,802,100	225,884,500	556,061,400	6,108,300	94,702,000	2,524,754,600
Change	113,203,200	4,900	7,552,700	23,691,700	(14,800)	1,958,500	145,416,200

Roll Type / Year	RURAL \$	VILLAGES \$	TOWNS \$	CITIES \$	L.G.D.S. \$	INDIGENOUS / NORTHERN AFFAIRS \$	TOTAL \$
Real (S)							
<b>2020</b>	236,973,700	5,967,600	181,860,200	339,981,800	507,100	560,000	765,850,400
<b>2019</b>	228,186,600	5,684,000	175,028,600	331,044,300	509,300	566,000	741,018,800
Change	8,787,100	283,600	6,831,600	8,937,500	(2,200)	(6,000)	24,831,600
Real (E)							
<b>2020</b>	2,798,191,800	19,545,500	1,338,100,100	1,546,954,300	39,296,700	62,200,000	5,804,288,400
<b>2019</b>	2,628,661,100	19,211,500	1,275,168,600	1,451,165,400	39,209,500	61,912,800	5,475,328,900
Change	169,530,700	334,000	62,931,500	95,788,900	87,200	287,200	328,959,500
<b>TOTAL</b>							
<b>2020</b>	76,824,234,870	289,526,700	6,908,249,800	16,148,095,700	214,470,400	363,499,500	100,748,076,970
<b>2019</b>	71,159,655,807	287,733,100	6,674,838,400	15,415,950,340	223,003,800	360,686,900	94,121,868,347
Change	5,664,579,063	1,793,600	233,411,400	732,145,360	(8,533,400)	2,812,600	6,626,208,623

T – Taxable

G - Exempt: Subject to grant in lieu of taxes

S - Taxable: Exempt from school levies

E – Exempt

## Appendix B – Total School Assessment (Portioned Values)

In accordance with provisions of The Municipal Assessment Act, the 2020 Total School Assessment (TSA) was provided to the Department of Education by December 1, 2019 and formed the basis for the calculation of school levies. The Total School Assessment (TSA) is the TMA plus portioned values of personal property less the value of real property exempt from school taxes. The TSA is the tax base used by the Province to raise revenue to support the education program across Manitoba and is a determining factor in the distribution of funding to school divisions.

School Division	School Assessment	School Division	School Assessment
Beautiful Plains	844,406,970	Pine Creek	605,216,090
Borderland	1,106,798,280	Portage la Prairie	1,469,247,290
Brandon	3,334,224,620	Prairie Rose	1,656,978,690
Evergreen	1,035,366,130	Prairie Spirit	1,644,311,750
Flin Flon	124,078,760	Red River Valley	1,735,650,720
Fort la Bosse	1,322,984,010	River East Transcona	7,428,182,500
Frontier	258,584,830	Rolling River	1,095,121,350
Garden Valley	1,471,275,290	Seine River	2,039,752,520
Hanover	2,408,751,970	Seven Oaks	3,785,774,990
Interlake	1,547,973,530	Southwest Horizon	1,346,535,970
Kelsey	267,032,600	St. James Assiniboia	5,142,877,940
Lakeshore	340,082,790	Sunrise	2,811,420,760
Lord Selkirk	2,115,558,300	Swan Valley	625,470,280
Louis Riel	8,684,187,260	Turtle Mountain	657,392,780
Mountain View	1,185,378,550	Turtle River	255,784,200
Mystery Lake	432,847,080	Western	678,222,440
NL S.D.	161,456,560	Winnipeg	13,523,587,530
Park West	1,045,512,900	<b>Grand Total</b>	<b>83,758,090,610</b>
Pembina Trails	9,570,062,380		